

**FREEPORT PARK DISTRICT**  
Freeport, Illinois

**ANNUAL FINANCIAL REPORT**

**FOR THE YEAR ENDED**  
**MARCH 31, 2023**



# **FREEPORT PARK DISTRICT**

## **Board of Commissioners**

Debbie Schwartz, President (Current term expires May 2029)  
Denise McIlwain, Vice President (Current term expires May 2027)  
Dana Stewart, Treasurer (Current term expires May 2027)  
Sally Petersen, Commissioner (Current term expires May 2029)  
George Yarzak, Commissioner (Current term expires May 2025)

## **Executive Director**

Ron Schneider

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## **INDEPENDENT AUDITOR'S REPORT**

To the Board of Commissioners  
Freeport Park District  
Freeport, Illinois

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Freeport Park District, Illinois, as of and for the year ended March 31, 2023, and the related notes to the financial statements, which collectively comprise the Park District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Freeport Park District, Illinois, as of March 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Freeport Park District, Illinois, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Freeport Park District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditor's Responsibility for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance, and therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Freeport Park District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Freeport Park District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 9 and the Illinois Municipal Retirement Fund (IMRF) schedules, budgetary comparison information, and notes on pages 49 through 58 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Freeport Park District's basic financial statements. The schedules listed in the table of contents as "Supplementary Information" are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the supplementary financial information on page 61 but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

*Lucas Group CPAs + Advisors, LLC*

Freeport, Illinois  
August 11, 2023

FREEPORT PARK DISTRICT  
**Management's Discussion and Analysis**  
March 31, 2023

As management of the Freeport Park District (the "Park District"), we offer the readers of the Park District's financial statements this narrative overview and analysis of the financial activities of the Freeport Park District for the year ended March 31, 2023.

The MD&A is provided at the beginning of the report to provide an overview of the Park District's financial position at March 31, 2023 and 2022, and the results of operations. This summary should not be taken as a replacement for the annual financial report, which consists of the financial statements, notes to the financial statements, required and supplementary information.

### **Using This Financial Report**

The financial section of this annual report consists of four parts - Independent Auditor's Report, required supplementary information which includes the MD&A (this section), the basic financial statements, and other supplementary information.

The basic financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by the required supplementary information section that further explains and supports the information in the financial statements.

In addition to all of the required financial statement elements, we have provided sections for combining statements to provide detail on non-major funds for additional supplementary information.

### **Government-Wide Financial Statements**

The first two statements are government-wide financial statements that provide both short term and long term information about the Park District's overall financial status, similar to a private sector business. In the government-wide financial statements the Park District's activities are shown in two categories - governmental and business type activities. The Park District's basic services are general government, parks, building, and programs. Current operations of these activities are largely financed with property taxes.

The statement of net position presents information on all of the Park District's assets, deferred outflows, liabilities, and deferred inflows, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Park District is improving or deteriorating. To assess the overall health of the Park District you need to consider additional non-financial factors such as the condition of the Park District's buildings and facilities.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. The government-wide financial statements are prepared under the accrual basis of accounting.



FREEPORT PARK DISTRICT  
**Management's Discussion and Analysis**  
March 31, 2023

**Fund Financial Statements**

The fund financial statements provide more detailed information about the Park District's funds – not the Park District as a whole. Funds are accounting devices the Park District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law, while others are established to control and manage money for particular purposes or to show that the Park District is properly using certain revenues.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for each. By doing so, readers may better understand the long-term impact of the Park District's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Park District maintains ten individual governmental funds. Information is presented separately in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances for all these funds. Six of these ten governmental funds are considered major funds of the Park District. The Park District maintains one proprietary fund for the golf course which is also a major fund.

The Park District adopts annual budgets for all major governmental funds and certain other funds. A budgetary comparison statement has been provided for certain major governmental funds only, which is in compliance with GASB Statement No. 34.

**General (Corporate) Fund Budgetary Variances**

Revenues - The most significant revenues for the General Fund during fiscal year 2023 continue to be property and replacement taxes. Total revenues were approximately \$1,121,585 which was approximately \$118,500 more than the budgeted revenues.

Expenditures - Actual expenditures were less than budgeted disbursements in the General Fund by approximately \$89,000. The primary budgetary differences were related to less costly repairs and maintenance and miscellaneous expenses.

**Recreation Fund Budgetary Variances**

Revenues - The Recreation Fund receives most of its revenues from property taxes, replacement tax, and user fees. Total revenues were approximately \$1,002,000 which were approximately \$43,500 over budgeted revenues. The primary budgetary differences were related to increase in revenue received from replacement taxes.

Expenditures - The overall expenditures were less than the budgeted disbursements by approximately \$106,500. The primary budgetary differences were related to decreases in expenses paid for recreation programs.

FREEPORT PARK DISTRICT  
**Management's Discussion and Analysis**  
 March 31, 2023

**Social Security/IMRF Fund Budget Variances**

Revenues - The Social Security/IMRF Fund receives most of its revenues from taxes. The overall budgeted revenues were close to actual revenues. Total revenues were approximately \$1,800 more than the budgeted revenues.

Expenditures - The overall expenditures were less than the budgeted disbursements by approximately \$6,000. This was primarily due to a decrease in payroll related service expenses.

**Museum Budget Variances**

Revenues - The Museum Fund receives most of its revenues from property taxes. The overall revenue were more than the budgeted revenues by approximately \$9,000.

Expenditures - The overall expenditures were more than budgeted disbursements by approximately \$36,000. This was primarily due to an increase in payroll costs, as well as increased costs for grounds and facilities.

**Condensed Financial Information**

Net position is summarized in the table below:

**Condensed Statement of Net Position as of March 31, 2023 and 2022**

	Governmental Activities		Business-type Activities		Total	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
<b>Assets:</b>						
Current assets	\$8,661,412	\$8,486,348	\$843,059	\$960,591	\$9,504,471	\$9,446,939
Non-current assets	<u>11,113,325</u>	<u>12,483,996</u>	<u>1,069,389</u>	<u>1,090,946</u>	<u>12,182,714</u>	<u>13,574,942</u>
Total assets	<u>19,774,737</u>	<u>20,970,344</u>	<u>1,912,448</u>	<u>2,051,537</u>	<u>21,687,185</u>	<u>23,021,881</u>
<b>Deferred Outflows of Resources</b>	<u>1,040,658</u>	<u>340,381</u>	-	-	<u>1,040,658</u>	<u>340,381</u>
<b>Liabilities:</b>						
Current liabilities	1,113,591	874,562	107,760	165,380	1,221,351	1,039,942
Non-current liabilities	<u>931,661</u>	<u>758,993</u>	<u>8,813</u>	<u>3,049</u>	<u>940,474</u>	<u>762,042</u>
Total liabilities	<u>2,045,252</u>	<u>1,633,555</u>	<u>116,573</u>	<u>168,429</u>	<u>2,161,825</u>	<u>1,801,984</u>
<b>Deferred Inflows of Resources</b>	<u>2,563,222</u>	<u>3,399,251</u>	-	-	<u>2,563,222</u>	<u>3,399,251</u>
<b>Net Position:</b>						
Net investment in capital assets	9,726,745	9,390,178	1,069,389	1,090,946	10,796,134	10,481,124
Restricted	3,410,858	2,799,581	-	-	3,410,858	2,799,581
Unrestricted	<u>3,069,318</u>	<u>4,088,160</u>	<u>726,486</u>	<u>792,162</u>	<u>3,795,804</u>	<u>4,880,322</u>
Total net position	<u>\$16,206,921</u>	<u>\$16,277,919</u>	<u>\$1,795,875</u>	<u>\$1,883,108</u>	<u>\$18,002,796</u>	<u>\$18,161,027</u>

FREEPORT PARK DISTRICT  
**Management's Discussion and Analysis**  
 March 31, 2023

**Condensed Financial Information (Continued)**

The largest portion of the Park District's net position is reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The Park District uses these assets to provide services. Therefore, these assets are not available for future spending. Although the Park District's investments in its capital assets are reported net of available debt, it should be noted that the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

The Park District's net position consists of net investment in capital assets, restricted net position, and unrestricted net position. Restricted net position represents assets which have restrictions determined by an outside party.

Unrestricted represents net position that has not been restricted by an outside party. This includes funds that the Park District has designated for specific uses as well as amounts that are contractually committed for goods and services.

Revenues, expenses, and changes in net position are summarized in the table below:

**Condensed Statement of Activities for the year ended March 31, 2023 and 2022**

	Governmental Activities		Business-type Activities		Total	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
<b>Revenues:</b>						
Program:						
Charges for services	\$ 221,078	\$ 259,584	\$847,464	\$897,397	\$1,068,542	\$1,156,981
Operating grants & contributions	4,419	-	3,470	-	7,889	-
Capital grants & contributions	206,911	141,306	-	-	206,911	141,306
General:						
Property taxes	2,424,092	2,323,368	-	-	2,424,092	2,323,368
Replacement tax	602,319	415,597	-	-	602,319	415,597
Other:						
Investment earnings	46,176	(23,331)	(2,061)	(33,480)	44,115	(56,811)
Insurance proceeds	-	16,805	-	-	-	16,805
Miscellaneous	<u>156,855</u>	<u>190,100</u>	<u>-</u>	<u>17,533</u>	<u>156,855</u>	<u>207,633</u>
Total revenues	<u>\$3,661,850</u>	<u>\$3,323,429</u>	<u>\$848,873</u>	<u>\$881,450</u>	<u>\$4,510,723</u>	<u>\$4,204,879</u>

**FREEPORT PARK DISTRICT**  
**Management's Discussion and Analysis**  
 March 31, 2023

**Condensed Financial Information (Continued)**

**Condensed Statement of Activities for the year ended March 31, 2023 and 2022**

	Governmental Activities		Business-type Activities		Total	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
<b>Expenses:</b>						
General government	\$2,148,211	\$1,494,677	\$ -	\$ -	\$2,148,211	\$1,494,677
Public safety – police	75,793	54,455	-	-	75,793	54,455
Parks department	1,303,587	1,300,912	915,336	941,159	2,218,923	2,242,071
Development	510,322	177,937	-	-	510,322	177,937
Interest of debt	<u>11,675</u>	<u>8,871</u>	<u>-</u>	<u>-</u>	<u>11,675</u>	<u>8,871</u>
Total expenses	<u>4,049,588</u>	<u>3,036,852</u>	<u>915,336</u>	<u>941,159</u>	<u>4,964,924</u>	<u>3,978,011</u>
Excess/(Deficiency)	<u>(387,738)</u>	<u>286,577</u>	<u>(66,463)</u>	<u>(59,709)</u>	<u>(454,201)</u>	<u>226,868</u>
Transfers – internal activity	<u>20,770</u>	<u>20,770</u>	<u>(20,770)</u>	<u>(20,770)</u>	<u>-</u>	<u>-</u>
Change in net position	<u>\$(366,968)</u>	<u>\$307,347</u>	<u>\$(87,233)</u>	<u>\$(80,479)</u>	<u>\$(454,201)</u>	<u>\$226,868</u>

Major sources of operating revenues for the Park District's governmental funds include property taxes, replacement taxes, grants, and fees.

**Capital Asset and Long-Term Debt Activity**

**Capital Assets**

The Park District's investment in capital assets at year-end totaled \$12,182,714 (net of accumulated depreciation). This investment in capital assets includes land, buildings, vehicles, office furniture and equipment, and other equipment related to programs. There were \$949,531 of capital asset additions recorded during the year and \$743,097 of depreciation charges were expensed on the total capital assets. See Footnote (3) for details of capital assets.

**Debt Activity**

At March 31, 2023, the Park District had \$1,386,580 in debt which consists of general obligation bonds. See Footnote (4) for details of debt.

FREEPORT PARK DISTRICT  
**Management's Discussion and Analysis**  
March 31, 2023

**Management's Analysis of the Park District's Overall Financial Position and Results of Operations**

The Park District's total net position at March 31, 2023 was \$18,002,796. Net position for governmental activities decreased by \$366,968 during the fiscal year and net position for business-type activities decreased by \$87,233 during the fiscal year. The Statement of Net Position reflects an overall decrease in the Park District's total net position from the prior year of \$(454,201).

The Park District's General Fund balance increased \$179,758 from the prior year. The Recreation Fund had an increase of fund balance of \$125,545 from the prior year. The General Fund and Recreation Fund are the primary operating funds of the Park District.

The Park District has created financial stability through careful planning and use of our fund balances. The Park District will continue to complete capital improvements and repairs in accordance with our Capital Improvement Plan as well as continue to assess and implement the programming needs of our community.

**Factors or Conditions Impacting Future Periods**

Freeport Park District adopted a Master Plan in September 2021. Future goals include the expansion of trails and bicycle amenities; improving access to parks and facilities; collaborating with community partners to offer recreation programs; enhancing existing parks and facilities; and increasing biodiversity of natural areas. Improving the health, wellness and overall quality of life of the Park District's constituents continues to be paramount.

**Contacting the Park District's Financial Management**

This financial report is designed to provide our citizens, taxpayers and customers with a general overview of the Park District's finances and to demonstrate the Park District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Freeport Park District, 1122 S. Burchard Ave., Freeport, IL 61032.

FREEPORT PARK DISTRICT  
**Statement of Net Position**  
March 31, 2023

	Primary Government		
	Governmental Activities	Business-type Activities	Total
<b>Assets:</b>			
Current assets:			
Cash, cash equivalents, and investments	\$ 5,786,968	830,173	6,617,141
Investments in trust	66,296	-	66,296
Other government receivables	181,120	-	181,120
Taxes receivable	2,627,028	-	2,627,028
Inventory	-	12,886	12,886
<b>Total current assets</b>	<b>8,661,412</b>	<b>843,059</b>	<b>9,504,471</b>
Non-current assets:			
Net pension asset - IMRF	-	-	-
Capital assets not being depreciated	2,288,967	560,000	2,848,967
Capital assets (net of accumulated depreciation)	8,824,358	509,389	9,333,747
<b>Total non-current assets</b>	<b>11,113,325</b>	<b>1,069,389</b>	<b>12,182,714</b>
<b>Total assets</b>	<b>19,774,737</b>	<b>1,912,448</b>	<b>21,687,185</b>
<b>Deferred Outflows of Resources:</b>			
Pension items - IMRF	1,040,658	-	1,040,658
<b>Total assets and deferred outflows of resources</b>	<b>20,815,395</b>	<b>1,912,448</b>	<b>22,727,843</b>

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
**Statement of Net Position (Continued)**  
March 31, 2023

	Primary Government		Total
	Governmental Activities	Business-type Activities	
<b>Liabilities:</b>			
Current liabilities:			
Accounts payable	251,005	8,985	259,990
Accrued payroll liabilities	40,585	7,922	48,507
Accrued interest payable	-	-	-
Compensated absences - current	12,550	4,406	16,956
Unearned revenue - charges for services	9,454	66,350	75,804
Unearned revenue - unredeemed gift certificates	1,417	20,097	21,514
Bonds payable - current portion	798,580	-	798,580
<b>Total current liabilities</b>	<u>1,113,591</u>	<u>107,760</u>	<u>1,221,351</u>
Noncurrent liabilities:			
Compensated absences - noncurrent portion	25,104	8,813	33,917
Net pension liability - IMRF	318,557	-	318,557
Bonds payable - noncurrent portion	588,000	-	588,000
<b>Total noncurrent liabilities</b>	<u>931,661</u>	<u>8,813</u>	<u>940,474</u>
<b>Total liabilities</b>	<u>2,045,252</u>	<u>116,573</u>	<u>2,161,825</u>
<b>Deferred Inflows of Resources:</b>			
Property taxes	2,556,187	-	2,556,187
Pension items - IMRF	7,035	-	7,035
<b>Total liabilities and deferred inflows of resources</b>	<u>4,608,474</u>	<u>116,573</u>	<u>4,725,047</u>
<b>Net Position:</b>			
Net investment in capital assets	9,726,745	1,069,389	10,796,134
Restricted for:			
Pension benefits	715,066	-	715,066
Debt service	150,829	-	150,829
Other purposes	2,544,963	-	2,544,963
Unrestricted	3,069,318	726,486	3,795,804
<b>Total Net Position</b>	<u>\$ 16,206,921</u>	<u>1,795,875</u>	<u>18,002,796</u>

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
**Statement of Activities**  
For the Year Ended March 31, 2023

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants & Contributions	Primary Government		Total
					Governmental Activities	Business-type Activities	
<b>Governmental activities:</b>							
General government	\$ 2,148,211	-	-	-	(2,148,211)	-	(2,148,211)
Public safety	75,793	1,215	-	-	(74,578)	-	(74,578)
Culture and recreation	1,303,587	219,863	4,419	206,911	(872,394)	-	(872,394)
Development	510,322	-	-	-	(510,322)	-	(510,322)
Interest on long-term debt	11,675	-	-	-	(11,675)	-	(11,675)
Total governmental activities	<u>4,049,588</u>	<u>221,078</u>	<u>4,419</u>	<u>206,911</u>	<u>(3,617,180)</u>	<u>-</u>	<u>(3,617,180)</u>
<b>Business-type activities:</b>							
Golf course	915,336	847,464	3,470	-	-	(64,402)	(64,402)
Total business-type activities	<u>915,336</u>	<u>847,464</u>	<u>3,470</u>	<u>-</u>	<u>-</u>	<u>(64,402)</u>	<u>(64,402)</u>
Total primary government	<u>\$ 4,964,924</u>	<u>1,068,542</u>	<u>7,889</u>	<u>206,911</u>	<u>(3,617,180)</u>	<u>(64,402)</u>	<u>(3,681,582)</u>
<b>General revenues:</b>							
Property taxes					\$ 2,424,092	-	2,424,092
Corporate replacement tax					602,319	-	602,319
Investment income					46,176	(2,061)	44,115
Miscellaneous					146,452	-	146,452
Gain/(loss) on sale of capital assets					10,403	-	10,403
<b>Transfers:</b>							
Transfers - internal activity					20,770	(20,770)	-
<b>Total general revenues and transfers</b>					<u>3,250,212</u>	<u>(22,831)</u>	<u>3,227,381</u>
<b>Change in net position</b>					(366,968)	(87,233)	(454,201)
<b>Net position:</b>							
Beginning					16,277,919	1,883,108	18,161,027
Prior period adjustments					295,970	-	295,970
Beginning, as restated					<u>16,573,889</u>	<u>1,883,108</u>	<u>18,456,997</u>
Ending					<u>\$ 16,206,921</u>	<u>1,795,875</u>	<u>18,002,796</u>

The Notes to the financial statements are an integral part of this statement.



FREEPORT PARK DISTRICT  
Balance Sheet  
**Governmental Funds**  
March 31, 2023

	<u>General Fund</u>	<u>Recreation Fund</u>	<u>Social Security/ Mun. Retire. Fund</u>	<u>Museum Fund</u>
<b>Assets:</b>				
Cash, cash equivalents, and investments	\$ 1,404,542	1,021,122	513,746	90,616
Investment in trust	-	66,296	-	-
Taxes receivable	853,242	531,872	141,221	139,775
Prepaid items	-	-	-	-
Due from other funds	-	-	-	-
<b>Total assets</b>	<u><u>2,257,784</u></u>	<u><u>1,619,290</u></u>	<u><u>654,967</u></u>	<u><u>230,391</u></u>
<b>Liabilities:</b>				
Accounts payable	14,861	27,683	-	860
Accrued payroll liabilities	17,092	14,307	-	4,986
Unearned revenue - charges for services	-	9,454	-	-
Unearned revenue - gift certificates	-	1,417	-	-
Due to other funds	-	-	-	-
Total liabilities	<u><u>31,953</u></u>	<u><u>52,861</u></u>	<u><u>-</u></u>	<u><u>5,846</u></u>
<b>Deferred Inflows of Resources:</b>				
Property taxes	<u>818,386</u>	<u>497,016</u>	<u>140,092</u>	<u>139,775</u>
<b>Total liabilities and deferred inflows of resources</b>	<u><u>850,339</u></u>	<u><u>549,877</u></u>	<u><u>140,092</u></u>	<u><u>145,621</u></u>
<b>Fund balances:</b>				
Nonspendable:				
Prepaid items	-	-	-	-
Restricted for:				
Special revenue funds	-	1,069,413	514,875	84,770
Debt service fund	-	-	-	-
Committed to:				
Capital projects funds	-	-	-	-
Unassigned	<u>1,407,445</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total fund balances	<u><u>1,407,445</u></u>	<u><u>1,069,413</u></u>	<u><u>514,875</u></u>	<u><u>84,770</u></u>
<b>Total liabilities, deferred inflows of resources, &amp; fund balances</b>	<u><u>\$ 2,257,784</u></u>	<u><u>1,619,290</u></u>	<u><u>654,967</u></u>	<u><u>230,391</u></u>

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT

Balance Sheet (Continued)

**Governmental Funds**

March 31, 2023

	Debt Service Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets:</b>				
Cash, cash equivalents, and investments \$	150,829	1,725,868	880,245	5,786,968
Investment in trust	-	-	-	66,296
Taxes receivable	680,392	-	280,526	2,627,028
Prepaid items	-	-	-	-
Due from other funds	-	-	-	-
<b>Total assets</b>	<b>831,221</b>	<b>1,725,868</b>	<b>1,160,771</b>	<b>8,480,292</b>
<b>Liabilities:</b>				
Accounts payable	-	207,461	140	251,005
Accrued payroll liabilities	-	-	4,200	40,585
Unearned revenue - charges for services	-	-	-	9,454
Unearned revenue - gift certificates	-	-	-	1,417
Due to other funds	-	-	-	-
Total liabilities	-	207,461	4,340	302,461
<b>Deferred Inflows of Resources:</b>				
Property taxes	680,392	-	280,526	2,556,187
<b>Total liabilities and deferred inflows of resources</b>	<b>680,392</b>	<b>207,461</b>	<b>284,866</b>	<b>2,858,648</b>
<b>Fund balances:</b>				
Nonspendable:				
Prepaid items	-	-	-	-
Restricted for:				
Special revenue funds	-	-	875,905	2,544,963
Debt service fund	150,829	-	-	150,829
Committed to:				
Capital projects funds	-	1,518,407	-	1,518,407
Unassigned	-	-	-	1,407,445
Total fund balances	150,829	1,518,407	875,905	5,621,644
<b>Total liabilities, deferred inflows of resources, &amp; fund balances</b>	<b>\$ 831,221</b>	<b>1,725,868</b>	<b>1,160,771</b>	<b>8,480,292</b>

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
**Reconciliation of the Governmental Funds Balance Sheet  
to the Statement of Net Position**  
March 31, 2023

<b>Fund balances of Governmental Funds</b>		\$ 5,621,644
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds:		
Capital assets	25,101,774	
Accumulated depreciation	<u>(13,988,449)</u>	11,113,325
Net pension assets (liabilities) are not financial resources, and therefore, are not reported in the funds.		
		(318,557)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Bonds payable	(1,386,580)	
Accrued interest payable	-	
Compensated absences	<u>(37,654)</u>	(1,424,234)
Certain unavailable revenues related to long-term receivables on the fund financial statements are considered earned and on the statement of activities		
		181,120
Differences between expected and actual experiences, assumption changes, net differences between projected and actual earnings, and contributions subsequent to the measurement date for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net position.		
		<u>1,033,623</u>
<b>Net position of governmental activities</b>		<b>\$ <u><u>16,206,921</u></u></b>

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
**Governmental Funds**  
For the Year Ended March 31, 2023

	General Fund	Recreation Fund	Social Security/ Mun. Retire. Fund	Museum Fund
<b>Revenues:</b>				
Property taxes	\$ 769,985	476,442	149,703	135,871
Corporate replacement tax	296,360	296,360	9,599	-
Investment earnings (losses)	27,099	14,253	981	593
Building and other rentals	8,603	16,694	-	-
Charges & fees	-	186,852	-	-
Foundation reimbursement	-	-	-	-
Fines	-	-	-	-
Grants	7,500	-	-	-
J.A.T. Commission - reimbursements	-	-	-	-
Insurance reimbursement	10,388	-	-	-
Miscellaneous	1,650	11,536	-	35,211
Total revenue	<u>1,121,585</u>	<u>1,002,137</u>	<u>160,283</u>	<u>171,675</u>
<b>Expenditures:</b>				
Current:				
General government	949,427	606,946	116,304	-
Public safety	-	-	-	-
Culture and recreation	-	269,646	38,768	245,026
Development	-	-	-	-
Capital outlay	-	-	-	-
Debt service:				
Principal	-	-	-	-
Interest	-	-	-	-
Total expenditures	<u>949,427</u>	<u>876,592</u>	<u>155,072</u>	<u>245,026</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>172,158</u>	<u>125,545</u>	<u>5,211</u>	<u>(73,351)</u>
<b>Other financing sources (uses):</b>				
Bond proceeds	-	-	-	-
Proceeds from sale of capital assets	-	-	-	-
Transfer of administrative services	30,770	-	-	-
Transfers in (out)	(23,170)	-	-	-
Total other financing sources (uses)	<u>7,600</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balances</b>	179,758	125,545	5,211	(73,351)
<b>Fund balances:</b>				
Beginning	1,180,467	896,648	508,134	158,121
Prior period adjustments	47,220	47,220	1,530	-
Ending	<u>\$ 1,407,445</u>	<u>1,069,413</u>	<u>514,875</u>	<u>84,770</u>

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
Statement of Revenues, Expenditures,  
and Changes in Fund Balances (Continued)

**Governmental Funds**

For the Year Ended March 31, 2023

	Debt Service Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Property taxes	\$ 622,865	-	269,226	2,424,092
Corporate replacement tax	-	-	-	602,319
Investment earnings (losses)	-	821	2,429	46,176
Building and other rentals	-	-	-	25,297
Charges & fees	-	-	7,714	194,566
Foundation reimbursement	-	4,419	-	4,419
Fines	-	-	1,215	1,215
Grants	-	214,080	4,211	225,791
J.A.T. Commission - reimbursements	-	81,272	-	81,272
Insurance reimbursement	-	-	-	10,388
Miscellaneous	-	4	6,391	54,792
Total revenue	<u>622,865</u>	<u>300,596</u>	<u>291,186</u>	<u>3,670,327</u>
<b>Expenditures:</b>				
Current:				
General government	-	-	221,956	1,894,633
Public safety	-	-	75,793	75,793
Culture and recreation	-	-	94,926	648,366
Development	-	510,322	-	510,322
Capital outlay	-	933,753	-	933,753
Debt service:				
Principal	612,225	142,000	-	754,225
Interest	2,773	8,902	-	11,675
Total expenditures	<u>614,998</u>	<u>1,594,977</u>	<u>392,675</u>	<u>4,828,767</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>7,867</u>	<u>(1,294,381)</u>	<u>(101,489)</u>	<u>(1,158,440)</u>
<b>Other financing sources (uses):</b>				
Bond proceeds	-	655,580	-	655,580
Proceeds from sale of capital assets	-	33,000	-	33,000
Transfer of administrative services	-	-	-	30,770
Transfers in (out)	-	-	13,170	(10,000)
Total other financing sources (uses)	<u>-</u>	<u>688,580</u>	<u>13,170</u>	<u>709,350</u>
<b>Net change in fund balances</b>	7,867	(605,801)	(88,319)	(449,090)
<b>Fund balances:</b>				
Beginning	142,962	2,124,208	964,224	5,974,764
Prior period adjustments	-	-	-	95,970
Ending	<u>\$ 150,829</u>	<u>1,518,407</u>	<u>875,905</u>	<u>5,621,644</u>

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
**Reconciliation of the Statement of Revenues, Expenditures,  
and Changes in Fund Balances of the Governmental  
Funds to the Statement of Activities**  
For the Year Ended March 31, 2023

**Net Change in Fund Balances - total governmental funds** \$ (449,090)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, they are capitalized and depreciated in the statement of activities:

Capital asset purchases capitalized	933,753	
Depreciation expense	(673,234)	
Gain/(loss) on sale of capital assets	<u>(22,597)</u>	237,922

The issuance of long-term debt is reported as an other financing source in the governmental funds but as an increase in outstanding principal in the statement of net position:

Bond proceeds		(655,580)
---------------	--	-----------

The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities:

Bond payments	754,225	
Other debt	<u>-</u>	754,225

The change in the net pension liability for the Illinois Municipal Retirement Fund is reported only in the statement of activities.

(1,927,150)

The change in deferred inflows and outflows of resources for the Illinois Municipal Retirement Fund is reported only in the statement of activities.

1,686,979

Certain revenue are reported as unavailable in the fund financial statements but are accrued and reported as revenue on the statement of activities.

(18,880)

Some expenses in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Change in compensated absences		4,606
Change in accrued interest expense		<u>-</u>

**Change in net position of governmental activities** \$ (366,968)

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
Statement of Net Position  
**Proprietary Fund - Golf Course**  
March 31, 2023

	Golf Course Enterprise Fund
<b>Current Assets:</b>	
Cash, cash equivalents, and investments	\$ 830,173
Inventory	12,886
Total current assets	843,059
<b>Noncurrent Assets:</b>	
Capital assets:	
Land (non-depreciable)	560,000
Depreciable, net of accumulated depreciation	509,389
depreciation	1,069,389
Total noncurrent assets	1,069,389
<b>Total Assets</b>	1,912,448
<b>Current Liabilities:</b>	
Accounts payable	8,985
Accrued salaries	7,922
Compensated absences	4,406
Unearned revenue - charges for services	66,350
Unearned revenue - gift/golf certificates	20,097
Due to other funds	-
Total current liabilities	107,760
<b>Noncurrent Liabilities:</b>	
Compensated absences	8,813
Total noncurrent liabilities	8,813
<b>Total Liabilities</b>	116,573
<b>Net Position:</b>	
Net investment in capital assets	1,069,389
Unrestricted	726,486
<b>Total Net Position</b>	\$ 1,795,875

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
Statement of Revenues, Expenses, and  
Changes in Fund Net Position  
**Proprietary Fund - Golf Course**  
For the Year Ended March 31, 2023

	Golf Course Enterprise Fund
<b>Operating revenues:</b>	
Charges for services	\$ <u>847,464</u>
Total operating revenues	<u>847,464</u>
<b>Operating expenses:</b>	
Salaries	337,708
Contractual services	43,435
Utilities	24,187
Repairs and maintenance	21,874
Other supplies and expenses	418,269
Depreciation	<u>69,863</u>
Total operating expenses	<u>915,336</u>
<b>Net operating income (loss)</b>	<u>(67,872)</u>
<b>Nonoperating revenue (expense):</b>	
Investment income (loss)	(2,061)
Donations	3,470
Gain on disposal of capital assets	<u>-</u>
Total nonoperating revenue (expense)	<u>1,409</u>
<b>Net income (loss) before transfers</b>	(66,463)
<b>Other financing sources:</b>	
Transfers in (out)	<u>(20,770)</u>
Total other financing sources	<u>(20,770)</u>
<b>Change in net position</b>	(87,233)
<b>Net position:</b>	
Beginning	<u>1,883,108</u>
Ending	<u>\$ <u>1,795,875</u></u>

The Notes to the financial statements are an integral part of this statement.



FREEPORT PARK DISTRICT  
Statement of Cash Flows  
**Proprietary Fund - Golf Course**  
For the Year Ended March 31, 2023

	Golf Course Enterprise Fund
<b>Cash flows from operating activities:</b>	
Receipts from customers & users	\$ 823,515
Payments to suppliers	(549,179)
Payments to employees	(330,392)
Net cash provided (used) by operating activities	(56,056)
<b>Cash flows from non-capital financing activities:</b>	
Donations	3,470
Transfer of administrative services	(20,770)
Net cash provided (used) by non-capital and related financing activities	(17,300)
<b>Cash flows from capital and related financing activities:</b>	
Purchases of capital assets	(48,306)
Proceeds from disposal of capital assets	-
Net cash provided (used) by capital and related financing activities	(48,306)
<b>Cash flows used in investing activities:</b>	
Investment income (loss)	(2,061)
Net cash provided (used) by investing activities	(2,061)
Net increase (decrease) in cash and cash equivalents	(123,723)
<b>Cash and cash equivalents:</b>	
Beginning	953,896
Ending	\$ 830,173

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
Statement of Cash Flows (Continued)  
**Proprietary Fund - Golf Course**  
For the Year Ended March 31, 2023

	Golf Course Enterprise <u>Fund</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>	
Operating income (loss)	\$ (67,872)
Adjustment to reconcile operating income to net cash provided (used) by operating activities:	
Depreciation	69,863
Changes in assets and liabilities:	
Inventory	(6,191)
Accrued salaries/compensated absences	7,316
Accounts payable	(35,223)
Unearned revenue - charges for services	(25,122)
Unearned revenue - gift/golf certificates	<u>1,173</u>
<b>Net cash provided (used) by operating activities</b>	<b>\$ <u>(56,056)</u></b>

The Notes to the financial statements are an integral part of this statement.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Freeport Park District, Illinois (the Park District) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP), as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Park District's accounting policies are described below.

A. The Park District is a municipal unit of local government authorized under Chapter 70 of the Illinois Compiled Statutes (ILCS), section 1205, governed by a five member elected Board of Park Commissioners. The Park District's major operations include public safety, golf course operations, recreation, development, and general government services. The Park District is located primarily in Freeport, Illinois.

B. Financial Reporting Entity

Generally accepted accounting principles require that the financial reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

In evaluating how to define the government, for financial reporting purposes, the Park District has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The basic - but not the only - criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities.

The Park District is a primary government unit and has determined that there are no component units required to be included in the financial statements.

C. Fund Accounting

The Park District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

financial management by segregating transactions related to certain Park District functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into the following categories: government and proprietary. Each category, in turn, is divided into separate fund types.

Governmental funds are used to account for all or most of a Park District's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of capital assets (capital projects funds), and the servicing of long-term debt (debt service funds).

The general fund is used to account for all activities of the general government not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities are usually provided to outside parties (enterprise funds).

D. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the Park District. The effect of material inter-fund activity has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items properly not included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Funds of the Park District are organized into two major categories: governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Park District or meets the following criteria:

- 1) Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of the category type; and
- 2) Total assets, liabilities, revenues or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The fund types of the reporting entity are described below:

**Governmental Funds**

The General Fund accounts for the resources devoted to finance the services traditionally associated with local government. Included in these services are general administration of the Park District and financial management. Any other activity for which a special fund has not been created is accounted for in the general fund.

Special Revenue Funds are used to account for the proceeds of specific revenue sources such as police fines, regular recreational programs (including pool revenue that are legally restricted to expenditures for certain purposes), and special recreational programs.

The Capital Projects Fund account for resources restricted for the acquisition or construction of specific capital projects or items. Funding is provided both through annual capital improvement bond sale proceeds and state and federal grants.

The Debt Service Fund accounts for the accumulation of financial resources for the payment of interest and principal on the general long-term debt of the Park District other than debt service payments made by enterprise funds. Ad valorem taxes are used for the payment of the principal and interest on the Park District's debt retirement requirements.

**Proprietary Funds**

The Park District reports the following major proprietary fund to account for business-like activities to the general public:

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Golf Course Enterprise Fund accounts for revenues and cost of operations of the Park District's golf course. These operations are financed similar to a private business enterprise; the intent is that the cost of the service is financed by user charges and the activities be measured on a net income basis.

The Funds are further classified as major or non-major as follows:

<b>Fund</b>	<b>Description</b>
<b>Major:</b>	
General Fund	See above for description
Special Revenue Funds:	
Recreation Fund	Accounts for activities of promoting and maintaining recreational programs of the Park District.
Social Security/Municipal Retirement Fund	Accounts for activities resulting from participation in the Illinois Municipal Retirement Program and the Federal government's Social Security program.
Museum Fund	Accounts for operation of the Park District's museum and functions. Funding is provided by property tax levy.
Debt Service Fund	See above for description
Capital Projects Fund	See above for description
Enterprise Fund:	
Golf Course Fund	See above for description
<b>Non-major:</b>	
Special Revenue Funds:	
Special Recreation Fund	Accounts for operation of the Park Districts special recreational programs. Funding is provided by property tax levy and program fees.
Tort Liability Fund	Accounts for the Park District's insurance and risk management.
Police Fund	Accounts for the operation of a portion of the expense salary of the Police Department. Funding is provided by property tax levy and assessed fines.
Audit Fund	Accounts for expenditures in connection with the Park District's annual compliance audit as mandated by state statute. Funding is proved by property tax levy.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Under the GASB issued Statement 34, the Park District may report any governmental fund as a major fund if the government's officials believe the fund is "particularly important to financial statement users". The Park District has chosen to include the Social Security/Retirement funds and Museum Fund as major even though the fund calculations do not classify them as major funds. The Park District views these funds as particularly important to the financial statement users.

E. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred.

Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants, contributions and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Operating revenues and expenses are directly attributable to the operation of the proprietary funds. Non-operating revenue/expenses are incidental to the operations of these funds.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, generally 60 days. The Park District recognizes property taxes when they become both measurable and available in the year intended to finance. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as expenditures when due.

The revenues susceptible to accrual are property taxes. Fees, admissions and miscellaneous revenues are not susceptible to accrual because generally they are not measurable until received in cash.

In applying the susceptible-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidelines. Monies that are virtually unrestricted as to purpose of expenditure, which are usually revocable only for failure to comply with prescribed compliance requirements, are reflected as revenues at the time of receipt or earlier if the susceptible-to-accrual criteria are met.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Park District reports deferred inflows of resources on its financial statements for property taxes, levied in the current year to finance the subsequent year's budget, since they do not meet both the "measurable" and "available" criteria for revenue recognition in the current period. In subsequent periods, when both revenue recognition criteria are met, the deferred inflows of resources are removed from the financial statements and revenue is recognized.

F. Cash and Investments

The Park District maintains and controls several major cash accounts in which the general, special revenue, capital project funds, and the golf course funds are pooled but account for separately by fund. Each fund whose monies are deposited in the pooled cash accounts has equity therein, and interest earned on the investment of these monies is allocated based upon relative equity at year end. An individual fund's monies in pooled cash accounts are available upon demand and are considered to be "cash equivalents" when preparing these financial statements. In addition, any marketable securities not included in the common pooled accounts that are purchased with maturity of ninety days or less are also considered to be "cash equivalents".

Occasionally one or more of the funds participating in the common bank account will incur overdrafts (deficits) in the account. The overdrafts result from expenditures which have been approved by the Park District Board. Negative balances incurred in pooled cash and investment at year end are shown as due to/from balances in the financial statements. At year end, no funds had deficit balances in the cash or investment commingled accounts.

For purposes of the proprietary fund Statement of Cash Flows, "cash, cash equivalents, and investments" include all demand and savings accounts, and certificate of deposits or short-term investments with an original maturity of three months or less.

All investment are recorded at their fair value based on quoted market prices. Cash deposits are reported at carrying amount which reasonably estimates fair value. Additional cash and investment disclosures are presented in Note (2).



FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Investments of the District are limited by State law to the following:

1. Direct obligations of the U.S. Government or its agencies or instrumentalities to which the full faith and credit of the U.S. Government is pledged, or obligations to the payment of which the full faith and credit of the State of Illinois is pledged.
2. Certificates of deposit or savings account which are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out-of-state financial institutions.
3. With certain limitation, negotiable certificates of deposit, prime bankers acceptances, prime commercial paper, and repurchase agreements with certain limitations.
4. Money market funds, regulated by the SEC and in which investment consist of the investment mentioned in the previous items 1, 2, and 3.

G. Inventory

The Park District owns and operates a municipal golf course. The course offers a Pro Shop with a varied full line of golf merchandise. Inventory is recorded at cost using the first-in/first-out (FIFO) method of valuation. Merchandise inventory is stated at lower of cost or net realizable value to reflect the amount of items on hand at March 31, 2023.

H. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

I. Interfund Receivables/Payables

During the course of operations, a few transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. Short-term interfund loans, if any, are classified as interfund receivables/payables.

J. Receivables

In the government-wide financial statements, receivables consist of revenues at year-end and not yet received. The Park District considers the allowance for uncollectible accounts receivable and the allowance for uncollectible property taxes receivable as immaterial and therefor has chosen to not record an allowance for these items. Major receivable balances for the governmental activities include property taxes, replacement taxes, and grant funds. Business-type activities have no reported receivables.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In the fund financial statements, material receivables in governmental funds include revenue accruals such as grants and other similar intergovernmental revenues since they are usually measurable and available. Non-exchange transactions collectible but not available are deferred in the fund financial statements in accordance with the modified accrual basis of accounting. Interest and investment earnings are recorded when earned only if paid within 60 days since they would be considered both measurable and available.

K. Property Taxes

The Park District annually establishes a legal right to revenue from property tax assessments upon enactment of a tax levy ordinance by its Board of Commissioners. Property taxes are recognized as a receivable at the time they are levied. Revenue from property taxes is recognized as the taxes are collected in the year intended to finance or when they become available to be used to pay liabilities of the current period, generally considered to be within sixty days after year-end.

Revenue from those taxes which are not considered available is reported as a deferred inflow of resources.

The property tax calendar for the 2021 tax levy, for which the Park District records as revenue in the current fiscal year, is as follows:

Lien Date	January 1, 2021
Levy Date	December 21, 2021
Tax Bills Mailed (at least 30 days prior to first installment due date)	
First Installment Due	June, 2022
Second Installment Due	September, 2022

Property taxes are billed and collected by the County Treasurer. The 2022 tax levy, which attached as an enforceable lien on property as of January 1, 2022, has been recorded as a receivable as of March 31, 2023 as the tax was levied in December 6, 2022. However, since the tax will not be received within 60 days and is budgeted for use in the next fiscal year, the entire levy is also recorded as a deferred inflow of resources.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. Capital Assets

Capital assets, which include property, plant, equipment, vehicles, and infrastructure are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Park District as assets with an initial, individual cost of \$10,000 or more with an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Donated capital assets are recorded at their acquisition value at the date of donation. Property, plant and equipment are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	20-50
Equipment	5-20
Vehicles	5-10
Infrastructure	25-40
Improvements	15-20

Infrastructure assets prior to April 1, 2004 have not been capitalized.

M. Long-term Debt

The accounting treatment of long-term debt depends on whether the assets are used in governmental operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debt to be repaid from governmental and business-type resources are reported as liabilities in the government-wide financial statements. The long-term debt consist primarily of bonds payable.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for the proprietary fund is the same in the fund statements as it is in the government-wide statements.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

N. Compensated Absences

Full-time, permanent employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the Park District. The liability for these compensated absences is recorded in the government-wide financial statements. Governmental funds report only the compensated absences liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred.

O. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

P. Fund Equity/Net Position

Fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

The non-spendable classification contains amounts not in spendable form or legally or contractually required to be maintained intact.

Restricted amounts contain restraints on their use externally imposed by creditors, grantors, contributors, or law or regulation of other governments; or imposed by law through constitutional provisions or enabling legislation. The Park District reports restricted fund balance amounts for the debt service fund and special revenue funds imposed by tax levies.

Committed amounts can only be used for specific purposes imposed by formal action of the government's highest level of decision-making authority. The highest level of decision-making authority is the Park District's Board of Commissioners, and it takes an ordinance, resolution, or formal vote of approval to establish, modify, or rescind a fund balance commitment. Capital projects fund balances are reported as committed based on the Budget & Appropriation Ordinance.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Amounts intended to be used for specific purposes are assigned. Assignments should not cause deficits in the unassigned fund balance. The Park District did not have any assigned fund balances at the end of the year.

Unassigned fund balance is the residual classification for the general fund and is used for any deficit fund balances.

When both restricted and unrestricted resources are available for use, the Park District uses restricted resources first, and then unrestricted resources as they are needed. When committed, assigned, and unassigned resources are available for use, the Park District uses committed resources first, then assigned resources, and then unassigned resources as they are needed.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the book value of capital assets less any long-term debt issued to acquire or construct the capital assets. All other net position that does not meet the definition of "restricted" or "net investment in capital assets" is classified as unrestricted net position.

Q. Special Accounts/Restrictions

*Golf Course Capital Improvement Policy*

The Park Board of Commissioners shall establish a separate "fund" within the Enterprise Fund to be name the Park Hills Capital Improvement Fund. The Park Board of Commissioners, by Board approved action, may transfer any net income derived from golf course operations annually into the Park Hills Capital Improvement Fund. For the purposes of this policy, net income is defined as operating revenues minus operating expenses less depreciation. Expenses from the Park Hills Capital Improvement Fund shall be included in the annual budget and Board approved based on the merit of each project. For the year ending March 31, 2023, the accumulated Board internal designation within the Enterprise Fund's unrestricted net position was \$596,147.

R. Budget Basis of Accounting

The Park District budgets for all General, Special Revenue, Proprietary, Debt Service and Capital Project Fund types. The Park District's budget is prepared on a basis consistent with generally accepted accounting principles, except the proprietary fund which adopts a current financial resources measurement focus budget in that depreciation is not budgeted and capital outlay is budgeted.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

For each fund, total fund expenditures may not legally exceed the budgeted expenditures. The ordinance lapses at the end of each fiscal year.

The Park District follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) Prior to July 1, the Park District prepares an annual appropriation ordinance for the fiscal year commencing April 1 of that year. The ordinance includes proposed expenditures and the means of financing them.
- b) Legal spending and management control for Park District monies is at the fund level. The Park District may amend the ordinance after the first half of the year by a two-thirds vote of all Park District board members. The Board may make transfers between funds, but no appropriation may be reduced below an amount sufficient to cover such obligation.

S. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that may affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

Note 2. DEPOSITS AND INVESTMENTS

The Park District's cash and cash equivalents are considered to be cash on hand, demand deposits, public funds money market and short-term certificates of deposit with original maturities of three months or less from date of acquisition.

The Park District's investment policy allows funds to be invested in savings, money market accounts, certificates of deposit, Illinois Park District Liquid Asset Fund, Illinois Public Treasurer's Investment Pool and U.S. Government Securities backed by the full faith and credit of the U.S. Government.

Deposits or investments in financial institutions in excess of amounts of Federal Depository Insurance are to be collateralized with a third party for the benefit of the Park District. For pledged securities with a maturity in excess of one year, the market value at the time of pledging shall equal or exceed 110% of the portion of the deposit requiring collateralization.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 2. DEPOSITS AND INVESTMENTS (Continued)

At March 31, 2023, the Park District's cash, cash equivalents, and investments consisted of the following:

Statement of Net Position

Cash, cash equivalents, and investments	\$ 6,617,141
Restricted: Investment in trust	<u>66,296</u>
Total cash, cash equivalents, and investments	<u>\$6,683,437</u>

Cash, cash equivalents, and investments as of March 31, 2023 consist of the following:

Cash on hand	\$ 2,432
Deposits with financial institutions	3,759,897
Investments in trust	66,296
Certificates of deposit	<u>2,854,812</u>
Total cash, cash equivalents, and investments	<u>\$6,683,437</u>

Separate bank accounts are not maintained for all Park District funds; instead, certain funds maintain their cash balances in a common checking account and a common investment account, with the accounting records being maintained to show the portion of the common bank account balance attributable to each participating fund. Occasionally certain funds participating in the common bank account will incur overdrafts (deficit cash balances) in the account. A deficit in one fund restricts the cash available for use by the other funds in the same common bank account.

At March 31, 2023, the Park District's carrying amount of deposits and investments was \$6,614,709 and the bank balance was \$6,637,894, of which all were covered by federal depository insurance or by collateral held by the Park District's agent in the Park District's name.

*Custodial credit risk* for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, the Park District will not be able to recover the value of its investment or collateral securities that are in the possession of another party. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to indirect investments in securities through use of mutual funds or governmental investment pools. The Park District's exposure to this risk is \$0 for marketable securities directly held by the investment corporation.

The Park Districts investments (fair value quoted at market prices) as of March 31, 2023 are considered Level 1 (traded in active exchange markets) with no risk rating and are as follows:

	<u>Fair Value</u>	<u>Cost</u>
Gelwick's Trust Account	<u>\$66,296</u>	<u>\$66,079</u>

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 3. CAPITAL ASSETS

Capital asset activity for the year ended March 31, 2023 was as follows:

	<u>Balance at 3/31/2022</u>	<u>Additions</u>	<u>Deletions/ Transfers</u>	<u>Balance at 3/31/2023</u>
Governmental activities:				
Non-depreciable assets:				
Land	\$2,031,939	\$ -	\$ -	\$2,031,939
Construction in progress	<u>224,500</u>	<u>241,570</u>	<u>(209,042)</u>	<u>257,028</u>
Total non-depreciable assets	<u>2,256,439</u>	<u>241,570</u>	<u>(209,042)</u>	<u>2,288,967</u>
Depreciable assets:				
Buildings	9,335,023	-	(227,610)	9,107,413
Land improvements	10,403,900	579,653	-	10,983,553
Vehicles	560,125	-	-	560,125
Software	66,644	-	-	66,644
Machinery & equipment	<u>1,825,374</u>	<u>321,572</u>	<u>(51,874)</u>	<u>2,095,072</u>
Total depreciable assets	<u>22,191,066</u>	<u>901,225</u>	<u>(279,484)</u>	<u>22,812,807</u>
Totals at historical cost	<u>24,447,505</u>	<u>1,142,795</u>	<u>(488,526)</u>	<u>25,101,774</u>
Less accumulated depreciation:				
Buildings	4,260,461	186,722	(205,013)	4,242,170
Land improvements	7,445,407	351,056	-	7,796,463
Vehicles	425,109	30,415	-	455,434
Software	64,822	1,822	-	66,644
Machinery & equipment	<u>1,376,393</u>	<u>103,219</u>	<u>(51,874)</u>	<u>1,427,738</u>
Total accumulated depreciation	<u>13,572,102</u>	<u>673,234</u>	<u>(256,887)</u>	<u>13,988,449</u>
Governmental activities capital assets, net	<u>\$10,875,403</u>	<u>\$ 469,561</u>	<u>\$ (231,639)</u>	<u>\$11,113,325</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities:</b>	
General government	\$ 18,013
Culture and recreation	<u>655,221</u>
Total depreciation expense, governmental activities	<u>\$ 673,234</u>



FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 3. CAPITAL ASSETS (Continued)

	<u>Balance at 3/31/2022</u>	<u>Additions</u>	<u>Deletions/ Transfers</u>	<u>Balance at 3/31/2023</u>
Business-type activities:				
Land	\$ 560,000	\$ -	\$ -	\$ 560,000
Total non-depreciable assets	<u>560,000</u>	<u>-</u>	<u>-</u>	<u>560,000</u>
Depreciable assets:				
Buildings	894,542	-	-	894,542
Land improvements	1,884,276	-	-	1,884,276
Machinery & equipment	1,490,679	48,306	-	1,538,985
Total depreciable assets	<u>4,269,497</u>	<u>48,306</u>	<u>-</u>	<u>4,317,803</u>
Totals at historical cost	<u>4,829,497</u>	<u>48,306</u>	<u>-</u>	<u>4,877,803</u>
Less accumulated depreciation:				
Buildings	604,906	14,518	-	619,424
Land improvements	1,799,902	7,317	-	1,807,219
Machinery & equipment	1,333,743	48,028	-	1,381,771
Total accumulated depreciation	<u>3,738,551</u>	<u>69,863</u>	<u>-</u>	<u>3,808,414</u>
Business-type activities capital assets, net	<u>\$1,090,946</u>	<u>\$(21,557)</u>	<u>\$ -</u>	<u>\$1,069,389</u>

Note 4. LONG-TERM DEBT

A. The following is a summary of debt transactions of the Park District for the year ended March 31, 2023 and are to be repaid from governmental activities:

**Limited Tax Park Bonds – Series 2022**

<u>Series 2022</u>	
Issue:	\$612,225
Dated:	February 15, 2022
Rate:	0.57%
Principal & Interest:	December 1
Maturity Date:	December 1, 2022

**Limited Tax Park Bonds – Series 2023**

<u>Series 2023</u>	
Issue:	\$655,580
Dated:	February 21, 2023
Rate:	4.20%
Principal & Interest:	December 1
Maturity Date:	December 1, 2023

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 4. LONG-TERM DEBT (Continued)

**Park Bonds – Series 2021B**

<u>Series 2021B</u>	
Issue:	\$1,017,000
Dated:	June 1, 2021
Rate:	.65 - 1.27%
Principal & Interest:	March 1
Maturity Date:	March 1, 2028

Debt service requirements to maturity over the life of the bonds are as follows:

<u>Year ended</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 798,580	\$ 29,267	\$ 827,847
2025	145,000	6,607	151,607
2026	146,000	5,186	151,186
2027	148,000	3,624	151,624
2028	149,000	1,892	150,892
2029-2032	-	-	-
Total	<u>\$1,386,580</u>	<u>\$ 46,576</u>	<u>\$1,433,156</u>

G.O. Bonds were issued to fund the capital projects activities. Compensated absences are paid from the general and golf enterprise fund. All debt is paid from the capital projects fund and the debt service fund.

The following is a summary of changes in long-term debt for the year ended March 31, 2023:

	<u>Balance</u> <u>3/31/2022</u>	<u>Issued</u>	<u>Retired</u>	<u>Balance</u> <u>3/31/2023</u>	<u>Due within</u> <u>One Year</u>
General obligation bonds	<u>\$1,485,225</u>	<u>\$655,580</u>	<u>\$754,225</u>	<u>\$1,386,580</u>	<u>\$798,580</u>

	<u>Balance</u> <u>3/31/2022</u>	<u>Change in</u> <u>Accrual</u>	<u>Balance</u> <u>3/31/2023</u>	<u>Current</u> <u>Portion</u>
Government activities:				
Compensated absences	\$42,260	\$(4,606)	\$37,654	\$12,550
Business-type activities:				
Compensated absences	<u>6,438</u>	<u>6,781</u>	<u>13,219</u>	<u>4,406</u>
Total	<u>\$48,698</u>	<u>\$ 2,175</u>	<u>\$50,873</u>	<u>\$16,956</u>

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 4. LONG-TERM DEBT (Continued)

B. Legal Debt Margin

The Park District's aggregate indebtedness is subject to a statutory limitation by the State of Illinois of 2.875% of its equalized assessed value (EAV) of \$243,850,444. At March 31, 2023, the statutory limit for the Park District was \$7,010,700. The Park District's legal debt margin was \$5,624,120.

The Park District may issue general obligation bonds without submitting the proposition of the issue in a referendum as long as the aggregate balance of bonds and notes does not exceed 0.575% of the total equalized assessed value of the Park District. As of March 31, 2023, the limit on the nonreferendum general obligation bonds was \$15,560.

Note 5. EMPLOYEE RETIREMENT SYSTEMS

The Park District participates in two employee retirement/pension plan/systems as follows:

A Deferred Compensation Plan and the Illinois Municipal Retirement Fund (IMRF)

*Deferred Compensation Plan*

The Park District offers its employees a deferred compensation plan created in accordance with Internal Revenue code Section 457. The plan, available to all eligible employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan was approved to comply with IRC Section 457(g) which allows for the plan to hold its assets in trust. Under these requirements, the assets of the plan are not subject to the general creditors of the Park District, the Park District does not own the amount deferred by employees and, therefore, the liability and corresponding investment are not reflected in the financial statements.

*IMRF Plan Description*

The Park District's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The Park District's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at [www.imrf.org](http://www.imrf.org).

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

*Benefits Provided*

The Park District's defined benefit pension plan has two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings.

Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- ½ of the increase in the Consumer Price Index of the original pension amount.

Employees Covered by Benefit Terms

As of December 31, 2022, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	18
Inactive plan members entitled to buy not yet receiving benefits	10
Active plan members	<u>21</u>
Total	<u>49</u>

Contributions

As set by statute, the Park District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The Park District's annual contribution rate for calendar year 2022 was 3.98%.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

For the fiscal year ended March 31, 2023, the Park District contributed \$37,004 to the plan. The Park District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability

The Park District's net pension liability was measured as of December 31, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2022:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.25%.
- **Salary Increases** were expected to be 2.85% to 13.75%.
- **The Investment Rate of Return** was assumed to be 7.25%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020, was used.
- **For Disabled Retirees**, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020, was used.
- **For Active Members**, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020, was used.
- The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Return 12/31/2022</u>	<u>Projected Returns/Risk</u>	
			<u>One Year Arithmetic</u>	<u>Ten Year Geometric</u>
Equities	35.50%	-19.12%	7.82%	6.50%
International Equities	18.00%	-17.86%	9.23%	7.60%
Fixed Income	25.50%	-11.83%	5.01%	4.90%
Real Estate	10.50%	12.83%	7.10%	6.20%
Alternatives:	9.50%	3.99%		
Private Equity		N/A	13.43%	9.90%
Hedge Funds		N/A	N/A	N/A
Commodities		N/A	7.42%	6.25%
Cash Equivalents	1.00%	3.18%	4.00%	4.00%

Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 4.05%, and the resulting single discount rate is 7.25%.

Changes in Net Pension Liability

Changes in the Park District's net pension liability for the year ended December 31, 2022 were as follows:

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 5. EMPLOYEE RETIREMENT SYSTEMS (Continued)

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (Asset) (A)-(B)
<u>Balance at January 1, 2022</u>	<u>\$7,295,580</u>	<u>\$8,904,173</u>	<u>\$ (1,608,593)</u>
Service Costs	83,705	-	83,705
Interest on total pension liability	518,849	-	518,849
Difference between expected and actual experience	264,045	-	264,045
Changes in assumptions	-	-	-
Employer contributions	-	43,974	(43,974)
Employee contributions	-	50,397	(50,397)
Net investment income	-	(1,161,527)	1,161,527
Benefit payments – net of refunds	(361,785)	(361,785)	-
Administrative expense	-	-	-
Other changes (Net Transfer)	-	6,605	(6,605)
<u>Net changes</u>	<u>504,814</u>	<u>(1,422,336)</u>	<u>1,927,150</u>
<u>Balances at December 31, 2022</u>	<u>\$7,800,394</u>	<u>\$7,481,837</u>	<u>\$ 318,557</u>

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Decrease (6.25%)	Current Discount Rate Assumption (7.25%)	1% Increase (8.25%)
<u>Net pension liability (asset)</u>	<u>\$ 1,213,561</u>	<u>\$ 318,557</u>	<u>\$ (415,036)</u>

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

5. EMPLOYEE RETIREMENT SYSTEM (Continued)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources

For the year ended March 31, 2023, the Park District realized pension expense of \$270,205. At March 31, 2023, the Park District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Amounts Related to Pensions	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 360,010	\$ -
Changes in assumptions	-	7,035
Net difference between projected and actual earnings on pension plan investments	677,023	-
Employer contributions subsequent to the measurement date	3,625	-
Total	\$1,040,658	\$ 7,035

The Park District reported \$3,625 as deferred outflows of resources to pension resulting from employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the reporting year ended March 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

	Net Deferred Outflows (Inflows) of Resources
2024	\$ 186,081
2025	235,116
2026	252,901
2027	359,525
Thereafter	-
Total	\$ 1,033,623



FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

The Park District has evaluated its potential other postemployment benefits (OPEB) liability. The Park District provides limited health insurance coverage for its eligible retired employees until age 65, when coverage ends. Former employees who choose to retain their rights to health insurance through the Park District are required to pay 100% of the current premium.

In addition, the Park District does not have any current employment contracts in place where the Park District has agreed to pay any future postemployment health insurance costs, and the Park District does not intend to offer to pay for any postemployment health insurance costs for any current or future employees.

Therefore, there is no implicit subsidy to calculate in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions* (which became effective for fiscal years beginning after June 15, 2017 and replaced GASB Statement No. 45), and the Park District has no current employees with agreements for future explicit subsidies upon retirement. Consequently, the Park District has not recorded any post-employment benefit liability as of March 31, 2023.

Note 7. RISK MANAGEMENT

The Park District is exposed to various risks related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Park District purchases insurance as a participant in the Illinois Parks Association Risk Services, a public entity risk pool, to provide the Park District with such insurance coverage. The deductibles in effect through these policies as of March 31, 2023 range from \$0 - \$5,000. During the year ended March 31, 2023, there were no significant reductions in insurance coverage. Also, there have been no settlement amounts which have exceeded insurance coverage in each of the past three years. Potentially, the Park District could be assessed additional premiums for its share of any losses of the pool. Historically, the Park District has not been assessed any additional premiums.

Note 8. NET POSITION AND FUND BALANCES

*Recreation Fund – Endowment Account*

The Park District received a permanently restricted contribution during 1997 from Gelwicks Trust stipulating that the contribution is to be used solely for purposes of maintaining and updating the Oakdale Nature Preserve and Trails. The Park District invested these funds in a separate investment management account at State Bank – Freeport. All income and expenses relative to this activity have been recorded in the Recreation Fund and the cumulative remaining fund balance at March 31, 2023 of \$66,296 has been restricted within that fund.

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 8. NET POSITION AND FUND BALANCES (Continued)

Net position reported on the government wide statement of net position at March 31, 2023:

**Governmental activities:**

Net investment in capital assets		
Capital assets, net of accumulated depr.		\$11,113,325
Less: related long-term debt outstanding		<u>(1,386,580)</u>
Total net investment in capital assets		<u>\$ 9,726,745</u>
Restricted:		
Pension Benefits	State Pension	\$ 715,066
Special Revenue Fund	Donor Trust Restrictions	66,296
Debt Service	Enabling Legislation	150,829
Other Purposes	Enabling Legislation	<u>2,478,667</u>
Total restricted		<u>\$3,410,858</u>
Unrestricted		<u>\$3,069,318</u>
Total governmental activities net position		<u>\$16,206,921</u>

Governmental fund balances reported on the fund financial statements at March 31, 2023 include the following:

Restricted:		
State statutes and enabling legislation:		
Major Funds:		
Recreation Fund by enabling legislation		\$ 1,003,117
Recreation Fund by donation		66,296
Social Sec/IMRF by enabling legislation		514,875
Museum Fund by enabling legislation		84,770
Debt Service by enabling legislation		<u>150,829</u>
Total major funds		<u>1,819,887</u>
Nonmajor Funds:		
Special Recreation Fund by enabling legislation		95,215
Tort Liability Fund by enabling legislation		634,188
Police Fund by enabling legislation		125,832
Audit Fund by enabling legislation		<u>20,670</u>
Total nonmajor funds		<u>875,905</u>
Total restricted		<u>2,695,792</u>

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
 March 31, 2023

Note 8. NET POSITION AND FUND BALANCES (Continued)

Committed:		
Capital Projects Fund		<u>1,518,407</u>
Unassigned:		
Major Funds:		
General Fund		<u>1,407,445</u>
Total unassigned major funds		<u>1,407,445</u>
Total governmental fund balances		<u>\$5,621,644</u>

Note 9. OPERATING BUDGET

The Park District is required statutorily to adopt a combined annual budget and appropriation ordinance. Such ordinance presents cash on hand at the beginning of the fiscal year, an estimate of cash expected to be received in the fiscal year, an estimated amount of expenditures contemplated in the fiscal year, and a statement of estimated cash on hand at the end of the fiscal year. The budgeted revenues and expenditures contemplated and reported in the financial statements represent the budgeted figures from the Park District's combined annual budget and appropriation. Fund funds listed below are those fund that exceed the combined annual budget and appropriation during fiscal year ending March 31, 2023:

<u>Fund</u>	<u>Budget</u>	<u>Expenditures</u>	<u>Variance</u>
Museum Fund	\$209,232	\$245,026	\$35,794
Tort Fund	\$181,560	\$195,306	\$13,746
Audit Fund	\$24,150	\$26,650	\$2,500

Note 10. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

There were no interfund receivables and payables as of March 31, 2023.

The purpose of the individual interfund receivables and payables is due to temporary borrowings in the commingled cash and investment accounts to cover short-term cash flow shortages.

The individual fund interfund transfers as of March 31, 2023 are as follows:

	<u>Transfer In</u>	<u>Transfer Out</u>
General Fund	\$30,770	\$23,170
Nonmajor Governmental Funds	23,170	10,000
Golf Course Fund	-	<u>20,770</u>
Totals	<u>\$53,940</u>	<u>\$53,940</u>

FREEPORT PARK DISTRICT  
**Notes to Financial Statements**  
March 31, 2023

Note 10. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS (Continued)

The interfund transfers are approved during the budget approval process. An interfund transfer was made from the Police Fund to the General Fund for reimbursement of expenses and from the General Fund to the Audit Fund to restore the fund to a positive fund balance. Additional transfers were made from the Golf Course Fund to the General Fund for reimbursement of administrative expenses. These transfers will not be repaid.

Note 11. CONTINGENCIES

From time to time, the Park District is party to other pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management that the likelihood is remoted that any such claims or proceedings will have a material adverse effect on the Park District's financial position or results of operations.

Note 12. RECLASSIFICATIONS

Certain reclassifications have been made to the fiscal year 2022 financial statements to conform to the fiscal year 2023 presentation.

Note 13. COMMITMENTS

As of March 31, 2023, the Park District has an outstanding commitment/contract. The Park District signed a contract with a local contractor for construction on the Krape Park mini-golf course project in the amount of \$962,745. Through March 31, 2023, the Park District expended \$17,120 on this project. The anticipated completion date is October 2023.

Note 14. PRIOR PERIOD ADJUSTMENTS

A prior period adjustment of \$200,000 and \$95,970 was made to beginning net position to properly account for a grant receivable and replacement tax receivable relating to the year ending March 31, 2022. This increased beginning net position \$295,970.

A prior period adjustment of \$95,970 was made in the governmental funds to account for a replacement tax receivable relating to the year ending March 31, 2022. This increased beginning fund balances \$47,220 in both the General and Recreation Fund and \$1,530 in the Social Security/IMRF Fund.

FREEPORT PARK DISTRICT  
**Illinois Municipal Retirement Fund**  
Multiyear Schedule of Changes in Net Pension Liability and Related Ratios  
Last 10 Calendar Years  
(schedule to be built prospectively from 2015)

Calendar year ending December 31,	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Total Pension Liability</b>								
Service Cost	\$ 83,705	\$ 91,249	\$ 107,785	\$ 98,556	\$ 92,119	\$ 103,612	\$ 105,887	\$ 102,775
Interest on the Total Pension Liability	518,849	488,180	447,831	423,827	406,651	387,477	365,352	350,254
Benefit Changes	-	-	-	-	-	-	-	-
Difference between Expected and Actual Experience	264,045	196,474	360,854	56,498	(56,760)	83,035	(64,151)	(168,801)
Assumption Changes	-	-	(33,990)	-	163,189	(159,834)	-	-
Benefit Payments and Refunds	(361,785)	(336,439)	(298,910)	(205,905)	(163,176)	(142,602)	(79,279)	(89,675)
Net Change in Total Pension Liability	504,814	439,464	583,570	372,976	442,023	271,688	327,809	194,553
Total Pension Liability - Beginning	7,295,580	6,856,116	6,272,546	5,899,570	5,457,547	5,185,859	4,858,050	4,663,497
Total Pension Liability - Ending (a)	<u>\$7,800,394</u>	<u>\$7,295,580</u>	<u>\$6,856,116</u>	<u>\$6,272,546</u>	<u>\$5,899,570</u>	<u>\$5,457,547</u>	<u>\$5,185,859</u>	<u>4,858,050</u>
<b>Plan Fiduciary Net Position</b>								
Employer Contributions	\$ 43,974	\$ 36,076	\$ 38,578	\$ 24,436	\$ 51,100	\$ 55,858	\$ 57,406	\$ 64,809
Employee Contributions	50,397	42,498	44,974	44,520	41,358	40,477	43,636	42,889
Pension Plan Net Investment Income	(1,161,527)	1,312,733	955,320	1,073,515	(291,272)	873,724	348,956	26,741
Benefit Payments and Refunds	(361,785)	(336,439)	(298,910)	(205,905)	(183,176)	(142,602)	(79,279)	(89,675)
Other (Net Transfer)	6,605	43,827	18,884	82,301	86,659	52,072	52,208	(363,389)
Net Change in Plan Fiduciary Net Position	(1,422,336)	1,098,695	758,846	1,018,867	(295,331)	879,529	422,927	(318,625)
Plan Fiduciary Net Position - Beginning	8,904,173	7,805,478	7,046,632	6,027,765	6,323,096	5,443,567	5,020,640	5,339,265
Plan Fiduciary Net Position - Ending (b)	<u>\$7,481,837</u>	<u>\$8,904,173</u>	<u>\$7,805,478</u>	<u>\$7,046,632</u>	<u>\$6,027,765</u>	<u>\$6,323,096</u>	<u>\$5,443,567</u>	<u>5,020,640</u>
Net Pension Liability/(Asset) - Ending (a)-(b)	318,557	(1,608,593)	(949,362)	(774,086)	(128,195)	(865,549)	(257,708)	(162,590)
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	95.92%	122.05%	113.85%	112.34%	102.17%	115.86%	104.97%	103.35%
Covered Valuation Payroll	\$ 1,104,876	\$ 944,415	\$ 999,432	\$ 989,329	\$ 919,074	\$ 899,488	\$ 969,682	\$ 953,082
Net Pension Liability as a Percentage of Covered Valuation Payroll	28.83%	-170.33%	-94.99%	-78.24%	-13.95%	-96.23%	-26.58%	-17.06%

See Independent Auditor's Report.

FREEPORT PARK DISTRICT  
**Illinois Municipal Retirement Fund**  
 Multiyear Schedule of Contributions  
 Last 10 Fiscal Years (prospective from 2015)

Fiscal Year Ending March 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2016	\$ 65,501	\$ 65,501	-	\$ 1,002,831	6.53%
2017	57,384	57,384	-	957,579	5.99%
2018	54,434	54,434	-	901,878	6.04%
2019	44,093	44,093	-	936,808	4.71%
2020	28,421	28,421	-	999,392	2.84%
2021	36,498	36,498	-	947,805	3.85%
2022	38,437	38,437	-	995,046	3.86%
2023	37,004	37,004	-	1,075,598	3.44%

Estimated based on 1.53% 2023 calendar year contribution rate, 3.98% 2022 calendar contribution rate, and covered valuation payroll of \$1,075,598.

The Park District implemented GASB Statement No. 68 in March 31, 2016.

**FREEPORT PARK DISTRICT**  
 Required Supplementary Information  
 Schedule of Revenues, Expenditures,  
 and Changes in Fund Balance - Budget and Actual  
**General Fund**  
 For the Year Ended March 31, 2023

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues:</b>			
Taxes:			
Property taxes	\$ 760,932	769,985	9,053
Corporate replacement tax	131,587	296,360	164,773
Total taxes	<u>892,519</u>	<u>1,066,345</u>	<u>173,826</u>
Investment income	<u>50,000</u>	<u>27,099</u>	<u>(22,901)</u>
Miscellaneous:			
Building rentals	12,000	8,603	(3,397)
Insurance reimbursement	10,000	10,388	388
Miscellaneous	31,000	1,650	(29,350)
Total miscellaneous	<u>53,000</u>	<u>20,641</u>	<u>(32,359)</u>
Intergovernmental:			
Grants - state	7,500	7,500	-
State gasoline tax refund	-	-	-
Total intergovernmental	<u>7,500</u>	<u>7,500</u>	<u>-</u>
Total revenues	<u><u>1,003,019</u></u>	<u><u>1,121,585</u></u>	<u><u>118,566</u></u>
<b>Expenditures:</b>			
General government:			
Personal services:			
Administrative	151,775	152,343	(568)
Maintenance	336,556	327,406	9,150
Total personal services	<u>488,331</u>	<u>479,749</u>	<u>8,582</u>
Other services and charges:			
Medical insurance	79,945	83,116	(3,171)
Insurance:			
Self insurance pool	-	-	-
Workers compensation	-	-	-
Unemployment compensation/services	-	-	-
Claims repairs	-	-	-
Utilities	<u>50,050</u>	<u>55,680</u>	<u>(5,630)</u>
Total other services and charges	<u>129,995</u>	<u>138,796</u>	<u>(8,801)</u>

See Independent Auditor's Report.

**FREEPORT PARK DISTRICT**  
 Required Supplementary Information  
 Schedule of Revenues, Expenditures,  
 and Changes in Fund Balance - Budget and Actual (Continued)  
**General Fund**  
 For the Year Ended March 31, 2023

	Original & Final Budget	Actual	Variance Positive (Negative)
Materials and supplies:			
Office materials and supplies	16,000	6,345	9,655
Publicity	1,500	308	1,192
Total materials and supplies	17,500	6,653	10,847
Other general government:			
Dues and subscriptions	6,000	12,161	(6,161)
Legal services	15,500	5,331	10,169
Professional fees	59,000	58,024	976
Staff training/first aid & testing	-	-	-
Computer service hardware/software	10,500	13,657	(3,157)
Pre-employment testing	1,500	728	772
Repair and maintenance:			
Grounds and facilities	233,150	198,310	34,840
Vehicles	7,900	2,797	5,103
Equipment	18,250	18,624	(374)
Miscellaneous	50,670	14,597	36,073
Total other general government	402,470	324,229	78,241
Total expenditures	1,038,296	949,427	88,869
<b>Excess (deficiency) of revenues over (under) expenditures</b>	(35,277)	172,158	207,435
<b>Other financing sources (uses):</b>			
Transfer from other funds - administrative services	30,000	30,770	770
Transfer in (out)	(12,725)	(23,170)	(10,445)
<b>Net change in fund balance</b>	\$ (18,002)	179,758	197,760
<b>Fund balance</b>			
Beginning, as resated		1,227,687	
Ending		\$ 1,407,445	

See Independent Auditor's Report.



FREEPORT PARK DISTRICT  
Required Supplementary Information  
Schedule of Revenues, Expenditures,  
and Changes in Fund Balance - Budget and Actual  
**Recreation Fund**  
For the Year Ended March 31, 2023

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues:</b>			
Property taxes	\$ 472,783	476,442	3,659
Corporate replacement tax	131,587	296,360	164,773
Investment earnings	40,000	14,253	(25,747)
Building and other rentals	12,550	16,694	4,144
Recreation programs - charges & fees	203,741	186,852	(16,889)
Sales	67,650	-	(67,650)
Miscellaneous	30,400	11,536	(18,864)
	<u>958,711</u>	<u>1,002,137</u>	<u>43,426</u>
<b>Expenditures:</b>			
General government and administration:			
Personal services:			
Administrative	179,310	191,227	(11,917)
Maintenance	180,826	180,591	235
Total personal services	<u>360,136</u>	<u>371,818</u>	<u>(11,682)</u>
Other services and charges:			
Medical insurance	40,370	49,726	(9,356)
Credit card fee	3,500	5,212	(1,712)
Utilities	13,000	19,209	(6,209)
Miscellaneous	54,650	-	54,650
Total other services and charges	<u>111,520</u>	<u>74,147</u>	<u>37,373</u>
Materials and supplies:			
Office materials and supplies	31,350	25,376	5,974
Office equipment repairs	15,500	12,242	3,258
Publicity	50,500	41,455	9,045
Motor fuel	34,000	45,300	(11,300)
Brochure printing	500	500	-
Dues and subscriptions	3,600	2,485	1,115
Training and education	-	4,161	(4,161)
Custodial	25,000	29,462	(4,462)
Professional fees	-	-	-
Total materials and supplies	<u>160,450</u>	<u>160,981</u>	<u>(531)</u>
Total general government	<u>632,106</u>	<u>606,946</u>	<u>25,160</u>

See Independent Auditor's Report.

**FREEPORT PARK DISTRICT**  
 Required Supplementary Information  
 Schedule of Revenues, Expenditures,  
 and Changes in Fund Balance - Budget and Actual (Continued)  
**Recreation Fund**  
 For the Year Ended March 31, 2023

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Expenditures (continued):</b>			
Culture and recreation:			
Program expenditures	309,226	224,560	84,666
Computer service hardware/software	9,000	8,820	180
Grounds and facilities repair	25,800	27,565	(1,765)
Miscellaneous	7,000	8,701	(1,701)
Total culture and recreation	<u>351,026</u>	<u>269,646</u>	<u>81,380</u>
Total expenditures	<u>983,132</u>	<u>876,592</u>	<u>106,540</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	(24,421)	125,545	149,966
<b>Other financing sources (uses):</b>			
Transfers in (out)	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>\$ (24,421)</u>	125,545	<u>149,966</u>
<b>Fund balance</b>			
Beginning, as restated		<u>943,868</u>	
Ending		<u>\$ 1,069,413</u>	

See Independent Auditor's Report.

**FREEPORT PARK DISTRICT**  
 Required Supplementary Information  
 Schedule of Revenues, Expenditures,  
 and Changes in Fund Balance - Budget and Actual (Continued)  
**Social Security/Municipal Retirement Fund**  
 For the Year Ended March 31, 2023

	<u>Original &amp; Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues:</b>			
Property taxes	\$ 148,531	149,703	1,172
Corporate replacement tax	10,000	9,599	(401)
Charges & fees	-	-	-
Interest	-	981	981
Miscellaneous	-	-	-
	<u>158,531</u>	<u>160,283</u>	<u>1,752</u>
<b>Total revenues</b>			
<b>Expenditures:</b>			
General government, public safety, and culture and recreation:			
Administrative - payroll taxes	<u>161,000</u>	<u>155,072</u>	<u>5,928</u>
	<u>161,000</u>	<u>155,072</u>	<u>5,928</u>
<b>Total expenditures</b>			
<b>Excess (deficiency) of revenues over (under) expenditures</b>	(2,469)	5,211	7,680
<b>Other financing sources (uses):</b>			
Transfers in (out)	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net change in fund balance</b>	<u>\$ (2,469)</u>	5,211	<u>7,680</u>
<b>Fund balance</b>			
Beginning, as restated		<u>509,664</u>	
Ending		<u>\$ 514,875</u>	

See Independent Auditor's Report.

FREEPORT PARK DISTRICT  
Required Supplementary Information  
Schedule of Revenues, Expenditures,  
and Changes in Fund Balance - Budget and Actual (Continued)  
**Museum Fund**  
For the Year Ended March 31, 2023

	Original & Final Budget	Actual	Variance Positive (Negative)
<b>Revenues:</b>			
Property taxes	\$ 134,819	135,871	1,052
Charges & fees	-	-	-
Interest	900	593	(307)
Other	26,900	35,211	8,311
	<u>162,619</u>	<u>171,675</u>	<u>9,056</u>
<b>Total revenues</b>			
<b>Expenditures:</b>			
Culture & recreation:			
Salaries - administration	68,946	84,434	(15,488)
Salaries - maintenance	54,786	52,964	1,822
Contractual - medical insurance	26,675	27,831	(1,156)
Utilities	12,350	12,467	(117)
Alarm monitoring	500	262	238
Professional services	-	-	-
Materials and supplies	200	372	(172)
Equipment repair	375	426	(51)
Dues and subscriptions	200	440	(240)
Brochure printing/postage	-	-	-
Computer service hardware/software	700	1,400	(700)
Motor fuel - gasoline	1,000	1,700	(700)
Repairs - grounds and facilities	43,500	62,721	(19,221)
Miscellaneous	-	9	(9)
	<u>209,232</u>	<u>245,026</u>	<u>(35,794)</u>
<b>Total expenditures</b>			
<b>Excess (deficiency) of revenues over (under) expenditures</b>	(46,613)	(73,351)	(26,738)
<b>Other financing sources (uses):</b>			
Transfers in (out)	-	-	-
<b>Net change in fund balance</b>	<u>\$ (46,613)</u>	<u>(73,351)</u>	<u>(26,738)</u>
<b>Fund balance</b>			
Beginning		<u>158,121</u>	
Ending		<u>\$ 84,770</u>	

See Independent Auditor's Report.

FREEPORT PARK DISTRICT  
**Notes to Required Supplementary Information**  
 March 31, 2023

**Illinois Municipal Retirement Fund**  
 Summary of Actuarial Methods and Assumptions  
 Used in the Calculation of the 2022 Contribution Rate\*

**Valuation Date:**

Notes Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to Determine 2022 Contribution Rates:**

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	Non-Taxing Bodies: 10-year rolling period, Taxing bodies (Regular, SLEP, and ECO groups): 21-year closed period Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 16 years for most employers (five employers were financed over 17 years; one employer was financed over 18 years; two employers were financed over 19 years; three employers were financed over 25 years; four employers were financed over 26 years; and one employer was financed over 27 years).
Asset Valuation Method	5-Year smoothed market; 20% corridor
Wage Growth	2.75%
Price Inflation	2.25%
Salary Increases	2.85% to 13.75% including inflation
Investment Rate of Return	7.25%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
Mortality	For non-disabled retirees, the Pub-210 Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-210, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active member, the Pub-210, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

**Other Information:**

Notes There were no benefit changes during the year.

*\*Based on Valuation Assumptions used in the December 31, 2020 actuarial valuation.*

FREEPORT PARK DISTRICT  
**Notes to Required Supplementary Information**  
March 31, 2023

LEGAL COMPLIANCE AND ACCOUNTABILITY

Budgets are adopted on a basis consistent with generally accepted accounting principles, except the proprietary funds which adopt a current financial resources measurement focus budget in that depreciation is not budgeted and capital outlay is budgeted. Annual appropriated budgets are adopted (at the fund level) for the General, all Special Revenue, Debt Service, Capital Projects and Enterprise funds on the modified accrual basis with a line items basis by fund. The annual appropriated budget is legally enacted and provides for a legal level of control at the fund level. All annual appropriations lapse at fiscal year-end.

The Park District follows these procedures in establishing the budgetary date reflected in the financial statements.

- A. The Park District Executive Director submits to the Board of Commissioners a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- B. Public hearings are conducted to obtain taxpayer comments.
- C. The budget is legally enacted by Board of Commissioners action. This is the amount reported as original budget.
- D. The Board of Commissioners is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total appropriations of any fund must be approved by following the same procedures as adopting the original budget.
- E. Budgets are adopted and formal budgetary integration is employed as a management control device during the year.
- F. All budgets for these funds are adopted on a basis consistent with U.S. generally accepted accounting principles.
- G. Budgetary authority lapses at year-end.
- H. State law requires that “expenditures be made in conformity with appropriations/budget.” As under the budget act, transfers between line items, departments and funds may be made by administrative action. No budget amendments were made during the year. The level of legal control is at the fund level.

FREEPORT PARK DISTRICT  
Combining Balance Sheet  
**Nonmajor Governmental Funds**  
March 31, 2023

	Special Revenue				
	Special Recreation Fund	Tort Liability Fund	Police Fund	Audit Fund	Total
<b>Assets:</b>					
Cash, cash equivalents, and investments \$	96,810	635,253	127,512	20,670	880,245
Taxes receivable	95,541	112,049	60,768	12,168	280,526
Total assets	192,351	747,302	188,280	32,838	1,160,771
<b>Liabilities:</b>					
Accounts payable	140	-	-	-	140
Accrued wages	1,455	1,065	1,680	-	4,200
Due to other funds	-	-	-	-	-
Total liabilities	1,595	1,065	1,680	-	4,340
<b>Deferred inflows of resources:</b>					
Property taxes	95,541	112,049	60,768	12,168	280,526
Total liabilities and deferred inflows of resources	97,136	113,114	62,448	12,168	284,866
<b>Fund balances:</b>					
Restricted	95,215	634,188	125,832	20,670	875,905
Unassigned	-	-	-	-	-
	95,215	634,188	125,832	20,670	875,905
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 192,351</b>	<b>747,302</b>	<b>188,280</b>	<b>32,838</b>	<b>1,160,771</b>

See Independent Auditor's Report.

FREEPORT PARK DISTRICT  
Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
**Nonmajor Governmental Funds**  
For the Year Ended March 31, 2023

	Special Revenue				Total
	Special Recreation Fund	Tort Liability Fund	Police Fund	Audit Fund	
<b>Revenues:</b>					
Property taxes	\$ 92,120	108,005	57,580	11,521	269,226
Charges for services	7,714	-	-	-	7,714
Fines	-	-	1,215	-	1,215
Investment income	592	2,137	-	(300)	2,429
Grants - state	-	4,211	-	-	4,211
Miscellaneous	-	6,391	-	-	6,391
Total revenues	100,426	120,744	58,795	11,221	291,186
<b>Expenditures:</b>					
General government	-	195,306	-	26,650	221,956
Public safety	-	-	75,793	-	75,793
Culture and recreation	94,926	-	-	-	94,926
Total expenditures	94,926	195,306	75,793	26,650	392,675
Excess of revenues over expenditures	5,500	(74,562)	(16,998)	(15,429)	(101,489)
<b>Other financing sources (uses):</b>					
Operating transfers in	-	-	-	23,170	23,170
Operating transfers out	-	-	(10,000)	-	(10,000)
Total other financing sources (uses)	-	-	(10,000)	23,170	13,170
<b>Net change in fund balances</b>	5,500	(74,562)	(26,998)	7,741	(88,319)
<b>Fund balances:</b>					
Beginning	89,715	708,750	152,830	12,929	964,224
Ending	\$ 95,215	634,188	125,832	20,670	875,905

See Independent Auditor's Report.



**FREEPORT PARK DISTRICT  
Assessed Valuations and Property Tax Rates  
Extensions and Collections**

	2022		2021		2020	
<b>Assessed valuations</b>	\$	<u>243,850,444</u>	\$	<u>229,116,209</u>	\$	<u>220,874,687</u>
<b>Property tax rates</b>						
	<u>Maximum</u>	<u>Actual</u>	<u>Maximum</u>	<u>Actual</u>	<u>Maximum</u>	<u>Actual</u>
Corporate	0.35000	0.33561	0.35000	0.33212	0.35000	0.33168
Recreation	0.37000	0.20382	0.37000	0.20636	0.37000	0.20840
Speical Recreation	0.04000	0.03918	0.04000	0.04125	0.04000	0.03914
Museum	0.07000	0.05732	0.07000	0.05885	0.07000	0.06849
Social Security	0.00000	0.04748	0.00000	0.04289	0.00000	0.04208
IMRF	0.00000	0.00997	0.00000	0.02195	0.00000	0.02691
Bond and Interest	0.00000	0.27902	0.00000	0.26978	0.00000	0.25026
Audit	0.00500	0.00499	0.00500	0.00499	0.00500	0.00490
Insurance	0.00000	0.04595	0.00000	0.04678	0.00000	0.04892
Police	0.02500	<u>0.02492</u>	0.02500	<u>0.02494</u>	0.02500	<u>0.02446</u>
Total tax rate		<u>1.04826</u>		<u>1.04991</u>		<u>1.04524</u>
<b>Property tax extensions:</b>						
Corporate		818,386		760,941		732,597
Recreation		497,016		472,804		460,303
Speical Recreation		95,541		94,510		86,450
Museum		139,775		134,835		151,277
Social Security		115,780		98,268		92,944
IMRF		24,312		50,291		59,437
Bond and Interest		680,392		618,110		552,761
Audit		12,168		11,433		10,823
Insurance		112,049		107,181		108,052
Police		<u>60,768</u>		<u>57,142</u>		<u>54,026</u>
	\$	<u>2,556,187</u>	\$	<u>2,405,514</u>	\$	<u>2,308,671</u>
<b>Property tax collections:</b>						
Total levied taxes collected	\$	<u>-</u>	\$	<u>2,424,092</u>	\$	<u>2,323,368</u>
Percentage of extensions collected:		<u>0.00%</u>		<u>100.77%</u>		<u>100.64%</u>

See Independent Auditor's Report.