

**Carbondale Park District**

**Carbondale, Illinois**

**Financial Statements**

**December 31, 2023**

## Table of Contents

|   | <b><u>Page</u></b> |
|---|--------------------|
| Independent Auditor's Report  | 1 - 3              |
| Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> | 4 - 5              |
| <b>Basic Financial Statements</b>   |                    |
| Government-Wide Financial Statements:   |                    |
| Statement of Net Position   | 6                  |
| Statement of Activities   | 7                  |
| Fund Financial Statements:  |                    |
| Balance Sheet-Governmental Funds  | 8                  |
| Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position   | 9                  |
| Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds   | 10                 |
| Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances with the Statement of Activities  | 11                 |
| <b>Custodial Fund</b>   |                    |
| Statement of Fiduciary Net Position   | 12                 |
| <b>Notes to Financial Statements</b>  | 13 - 36            |

## Table of Contents (Continued)

|  | <b><u>Page</u></b> |
|--|--------------------|
| <b>Required Supplemental Information</b>   |                    |
| Budget and Actual (with Variances) - General Fund  | 37                 |
| Budget and Actual (with Variances) – Bond and Interest Fund  | 38                 |
| Notes to Required Supplemental Information   | 39                 |
| Schedule of Changes in Net Pension (Asset)/Liability<br>and Related Ratios – Last 9 Calendar Years | 40 - 41            |
| Schedule of Contributions – Last 9 Calendar Years  | 42                 |
| <b>Other Supplemental Information</b>  |                    |
| Schedule of Prior Year Finding and Response  | 43                 |



## INDEPENDENT AUDITOR'S REPORT

Board of Commissioners  
Carbondale Park District  
Carbondale, Illinois

### Report on the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Carbondale Park District (Park District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Park District, as of December 31, 2023, and the respective changes in its financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Park District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

The Park District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Park District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Park District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Park District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that budgetary comparison information on pages 37 to 38 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The Park District has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not affected by this missing information. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Supplemental Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Park District's basic financial statements. The accompanying schedule of findings and responses, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining general fund type financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 24, 2024, on our consideration of the Park District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Park District's internal control over financial reporting and compliance.

ATLAS CPAs & Advisors PLLC

ATLAS CPAs & Advisors LLC  
June 24, 2024



**Marion**  
2602 W DeYoung St  
Marion, IL 62959

—  
**It's about time.**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Commissioners  
Carbondale Park District  
Carbondale, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Carbondale Park District (Park District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Park District's basic financial statements, and have issued our report thereon dated June 24, 2024.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Park District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Park District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Park District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Park District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ATLAS CPAs & Advisors PLLC

ATLAS CPAs & Advisors LLC

June 24, 2024



**Carbondale Park District  
Statement of Net Position  
December 31, 2023**

|   | <b>Governmental<br/>Activities</b> |
|---|------------------------------------|
| <b>Assets</b>                                     |                                    |
| Current Assets                                    |                                    |
| Cash  | \$ 875,821                         |
| Restricted Cash                                   | 298,932                            |
| Investments, at fair value                        | 8,480                              |
| Receivables:                                      |                                    |
| Property taxes receivable                         | 2,410,293                          |
| Due from other governments                        | 49,913                             |
| Inventory   | 5,119                              |
| Prepaid expense                                   | 96,656                             |
| Noncurrent Assets                                 |                                    |
| Capital assets, non-depreciable                   | 591,143                            |
| Capital assets, net of accumulated depreciation   | 3,654,794                          |
| <b>Total Assets</b>                               | <b>7,991,151</b>                   |
| <b>Deferred Outflow of Resources</b>              |                                    |
| Deferred amounts related to pensions - IMRF       | 1,381,131                          |
| <b>Liabilities</b>                                |                                    |
| Current Liabilities                               |                                    |
| Accounts payable                                  | 25,114                             |
| Accrued payroll                                   | 16,881                             |
| Accrued payroll related liabilities               | 6,859                              |
| Accrued vacation payable                          | 62,798                             |
| Accrued interest payable                          | 8,619                              |
| Noncurrent Liabilities                            |                                    |
| Due within one year                               | 1,009,831                          |
| Due in more than one year                         | 2,748,408                          |
| Net pension liability                             | 566,263                            |
| <b>Total Liabilities</b>                          | <b>4,444,773</b>                   |
| <b>Deferred Inflow of Resources</b>               |                                    |
| Deferred amounts related to pensions - IMRF       | 627,089                            |
| Deferred revenue - property taxes                 | 2,239,699                          |
| <b>Total Deferred Inflow of Resources</b>         | <b>2,866,788</b>                   |
| <b>Net Position</b>                               |                                    |
| Investment in capital assets, net of related debt | 916,811                            |
| Restricted for debt service                       | 783,686                            |
| Unrestricted                                      | 360,224                            |
| <b>Total Net Position</b>                         | <b>\$ 2,060,721</b>                |

The notes to financial statements are an integral part of this statement.

**Carbondale Park District  
Statement of Activities  
For the Year Ended December 31, 2023**

| <u>Functions/Programs</u>                 | <u>Expenses</u>            | <u>Program Revenues</u>        |   |   | <u>Net Revenue<br/>(Expense)</u>   |
|---|----------------------------|--------------------------------|---|---|------------------------------------|
|   |                            | <u>Charge for<br/>Services</u> | <u>Operating<br/>Grants and<br/>Contributions</u> | <u>Capital Grants<br/>and<br/>Contributions</u> | <u>Governmental<br/>Activities</u> |
| <b>Governmental Activities:</b>           |                            |                                |   |   |                                    |
| Administration                            | \$ 640,568                 | \$ 5,120                       | \$ -  | \$ -  | \$ (635,448)                       |
| Aquatics                                  | 198,822                    | 11,180                         | -   | -   | (187,642)                          |
| Athletic field maintenance                | 6,583                      | -                              | -   | -   | (6,583)                            |
| Golf course                               | 632,132                    | 671,862                        | 3,125   | -   | 42,855                             |
| Kids Korner after school care             | 316,559                    | 327,446                        | 14,917  | -   | 25,804                             |
| Park maintenance                          | 449,517                    | 69,385                         | 4,265   | -   | (375,867)                          |
| Recreation                                | 443,678                    | 9,698                          | 6,400   | -   | (427,580)                          |
| Super Splash Park                         | 312,278                    | 138,065                        | 5,000   | -   | (169,213)                          |
| Debt service - Interest                   | 117,935                    | -                              | -   | -   | (117,935)                          |
| <b>Total Governmental Activities</b>      | <b><u>\$ 3,118,072</u></b> | <b><u>\$ 1,232,756</u></b>     | <b><u>\$ 33,707</u></b>                           | <b><u>\$ -</u></b>                              | <b>(1,851,609)</b>                 |
| <b>General Revenues</b>                   |                            |                                |   |   |                                    |
| Taxes -                                   |                            |                                |   |   |                                    |
|   |                            |                                |   |   | 934,995                            |
|   |                            |                                |   |   | 848,573                            |
|   |                            |                                |   |   | 264,696                            |
|   |                            |                                |   |   | 31,644                             |
|   |                            |                                |   |   | 4,941                              |
| <b>Total General Revenues</b>             |                            |                                |   |   | <u>2,084,849</u>                   |
| <b>Change in Net Position</b>             |                            |                                |   |   | 233,240                            |
| <b>Net Position - Beginning of Period</b> |                            |                                |   |   | <u>1,827,481</u>                   |
| <b>Net Position- End of Period</b>        |                            |                                |   |   | <u><u>\$ 2,060,721</u></u>         |

The notes to financial statements are an integral part of this statement.

**Carbondale Park District  
Balance Sheet  
Governmental Funds  
December 31, 2023**

|  | <u>General Fund</u> | <u>Bond and<br/>Interest Fund</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|--|---------------------|-----------------------------------|---|
| <b>Assets</b>  |                     |                                   |   |
| Cash   | \$ 875,821          | \$ -                              | \$ 875,821                              |
| Restricted cash  | 62,152              | 236,780                           | 298,932                                 |
| Investments, at fair value   | 8,480               | -                                 | 8,480                                   |
| Receivables:   |                     |                                   |   |
| Property taxes receivable  | 1,498,906           | 911,387                           | 2,410,293                               |
| Due from other governments   | 49,913              | -                                 | 49,913                                  |
| Inventory  | 5,119               | -                                 | 5,119                                   |
| Due from other funds   | -                   | 529,234                           | 529,234                                 |
| <b>Total Assets</b>  | <u>\$ 2,500,391</u> | <u>\$ 1,677,401</u>               | <u>\$ 4,177,792</u>                     |
| <b>Liabilities, Deferred Inflow of Resources<br/>and Fund Balances</b>       |                     |                                   |   |
| <b>Liabilities</b>   |                     |                                   |   |
| Accounts payable   | 25,114              | -                                 | 25,114                                  |
| Accrued payroll  | 16,881              | -                                 | 16,881                                  |
| Accrued payroll related expenses   | 6,859               | -                                 | 6,859                                   |
| Due to other funds   | 529,234             | -                                 | 529,234                                 |
| <b>Total Liabilities</b>   | <u>578,088.00</u>   | <u>-</u>                          | <u>578,088</u>                          |
| <b>Deferred Inflow of Resources</b>  |                     |                                   |   |
| Unavailable revenue - property taxes   | 1,420,121           | 819,578                           | 2,239,699                               |
| <b>Fund Balances</b>   |                     |                                   |   |
| Nonspendable   | 5,119               | -                                 | 5,119                                   |
| Restricted   | -                   | 857,823                           | 857,823                                 |
| Unassigned   | 497,063             | -                                 | 497,063                                 |
| <b>Total Fund Balances</b>   | <u>502,182</u>      | <u>857,823</u>                    | <u>1,360,005</u>                        |
| <b>Total Liabilities, Deferred Inflow of<br/>Resources and Fund Balances</b> | <u>\$ 2,500,391</u> | <u>\$ 1,677,401</u>               | <u>\$ 4,177,792</u>                     |

The notes to financial statements are an integral part of this statement.

**Carbondale Park District**  
**Reconciliation of Fund Balances of Governmental Funds to the**  
**Governmental Activities in the Statement of Net Position**  
**December 31, 2023**

|   |                    |                            |
|---|--------------------|----------------------------|
| <b>Total Fund Balances - Governmental Funds</b>   |                    | \$ 1,360,005               |
| Amounts reported for governmental activities in the Statement of Net Position are different because:  |                    |                            |
| Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.  |                    |                            |
| Capital assets - cost   | 13,340,911         |                            |
| Accumulated depreciation  | <u>(9,094,974)</u> | 4,245,937                  |
| Prepaid expense is recorded in the Statement of Activities when incurred; these costs are recorded in governmental funds as expense when paid.  |                    |                            |
|   |                    | 96,656                     |
| Accrued vacation payable is not due and payable in the current period and therefore is not reported in the governmental funds.  |                    |                            |
|   |                    | (62,798)                   |
| Deferred inflows of resources related to Illinois Municipal Retirement Fund (IMRF) are not reported in governmental funds.  |                    |                            |
|   |                    | (627,089)                  |
| Long-term liabilities, including bonds payable are not due and payable in the current period and therefore are not reported as liabilities in governmental funds. Long-term liabilities at year end consist of: |                    |                            |
| Accrued interest payable  | (8,619)            |                            |
| Lease liabilities   | (279,913)          |                            |
| Notes payable   | (67,316)           |                            |
| Bonds payable, net of bonds discount  | <u>(3,410,910)</u> | (3,766,758)                |
| Deferred outflows of resources related to IMRF are not reported in governmental funds.  |                    |                            |
|   |                    | 1,381,131                  |
| Net pension liability for IMRF is not reported in the governmental funds.   |                    |                            |
|   |                    | <u>(566,363)</u>           |
| <b>Total Net Position - Governmental Activities</b>   |                    | <b>\$ <u>2,060,721</u></b> |

The notes to financial statements are an integral part of this statement.

**Carbondale Park District**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended December 31, 2023**

|  | <u>General Fund</u> | <u>Bond and<br/>Interest Fund</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|--|---------------------|-----------------------------------|---|
| <b>Revenues</b>  |                     |                                   |   |
| Property taxes   | \$ 934,995          | \$ 848,573                        | \$ 1,783,568                            |
| Intergovernmental revenue                                | 264,696             | -                                 | 264,696                                 |
| Golf course revenue                                      | 667,316             | -                                 | 667,316                                 |
| Program and user fees                                    | 99,929              | -                                 | 99,929                                  |
| Splash park fees   | 138,065             | -                                 | 138,065                                 |
| Child care fees  | 327,446             | -                                 | 327,446                                 |
| Interest income  | 21,294              | 10,350                            | 31,644                                  |
| Contributions and grants                                 | 33,707              | -                                 | 33,707                                  |
| Miscellaneous  | 4,941               | -                                 | 4,941                                   |
| <b>Total Revenues</b>                                    | <u>2,492,389</u>    | <u>858,923</u>                    | <u>3,351,312</u>                        |
| <b>Expenditures</b>                                      |                     |                                   |   |
| Administration   | 503,082             | 13,535                            | 516,617                                 |
| Recreation   | 399,213             | -                                 | 399,213                                 |
| Splash park  | 312,278             | -                                 | 312,278                                 |
| Kids Korner after school care                            | 289,868             | -                                 | 289,868                                 |
| Park maintenance   | 388,799             | -                                 | 388,799                                 |
| Golf course  | 516,644             | -                                 | 516,644                                 |
| Capital outlay   | 327,192             | -                                 | 327,192                                 |
| Debt service   | 491,302             | 771,251                           | 1,262,553                               |
| <b>Total Expenditures</b>                                | <u>3,228,378</u>    | <u>784,786</u>                    | <u>4,013,164</u>                        |
| <b>Excess (Deficiency) of Revenues Over Expenditures</b> | (735,989)           | 74,137                            | (661,852)                               |
| <b>Other Financing Sources</b>                           |                     |                                   |   |
| Proceeds from long-term debt                             | 1,097,110           | -                                 | 1,097,110                               |
| Leases   | 110,733             | -                                 | 110,733                                 |
| <b>Total Other Financing Sources</b>                     | <u>1,207,843.00</u> | <u>-</u>                          | <u>1,207,843</u>                        |
| <b>Net Change in Fund Balances</b>                       | 471,854             | 74,137                            | 545,991                                 |
| <b>Fund Balances at Beginning of Year</b>                | <u>30,328</u>       | <u>783,686</u>                    | <u>814,014</u>                          |
| <b>Fund Balances at End of Year</b>                      | <u>\$ 502,182</u>   | <u>\$ 857,823</u>                 | <u>\$ 1,360,005</u>                     |

The notes to financial statements are an integral part of this statement.

**Carbondale Park District**  
**Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances With the Statement of Activities**  
**For the Year Ended December 31, 2023**

|  |                  |                       |
|--|------------------|-----------------------|
| <b>Total Net Change in Fund Balances - Governmental Funds</b>  | \$               | 545,991               |
| Amounts reported for governmental activities in the Statement of Activities are different because:   |                  |                       |
| Governmental funds report capital outlay as expenditures; in the Statement of Activities these costs are allocated over their estimated useful lives as depreciation.  |                  |                       |
| Depreciation expense   | (404,258)        |                       |
| Capital outlay - leases  | 110,733          |                       |
| Capital outlay   | <u>216,459</u>   | (77,066)              |
| Accrued vacation is reported in the Statement of Activities and Changes in Net Position, but does require the use of current financial resources. Therefore, this accrued expense is not reported as an expenditure in governmental funds.   |                  |                       |
|  |                  | (4,969)               |
| Long-term debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but not in the Statement of Activities where it reduces long-term debt. |                  |                       |
| Leases   | (110,733)        |                       |
| Proceeds from long-term debt   | (1,097,110)      |                       |
| Repayments of long-term debt   | <u>1,131,050</u> | (76,793)              |
| Deferred outflow of resources, deferred inflow of resources, and net pension liability related to IMRF are not reported in governmental funds.   |                  |                       |
|  |                  | <u>(153,923)</u>      |
| <b>Change in Net Position - Governmental Activities</b>  | <b>\$</b>        | <b><u>233,240</u></b> |

The notes to financial statements are an integral part of this statement.

**Carbondale Park District  
Custodial Fund  
Statement of Fiduciary Net Position  
December 31, 2023**

|                          | <b>Lights<br/>Fantastic<br/>Fund</b> |
|--------------------------|--------------------------------------|
| <b>Assets</b>            |                                      |
| Cash                     | <u>\$ 30,747</u>                     |
| <b>Total Assets</b>      | <u><u>30,747</u></u>                 |
| <b>Liabilities</b>       |                                      |
| Due to others            | <u>30,747</u>                        |
| <b>Total Liabilities</b> | <u><u>\$ 30,747</u></u>              |

The notes to financial statements are an integral part of this statement.

**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 1. Summary of Significant Accounting Policies**

**A. Reporting Entity**

The Carbondale Park District (Park District) was organized by referendum in 1940 and is governed by a board of five elected commissioners, serving four year terms of office, without compensation, pursuant to the provisions of the Park District Code, Illinois Compiled Statutes, 70 ILCS 1205, 1997.

The Park District is located in Southern Illinois and services a population of approximately 26,500. The mission of the District is to enhance the quality of community life by providing recreation and leisure opportunities.

The Park District offers recreational programs for all age groups, including recreational classes, organized league sports, aquatics programs and classes and community events such as the Sunset Concert series. In addition to the Park District's many parks and facilities, it also offers an 18 hole top rated public golf course.

The Park District serves a diverse population with a wide range of interests. The programs and services serve infants, preschoolers, youths, teens, adults and seniors, as well as family interests.

The Park District's reporting entity includes the Park District's governing board and all related organizations for which the Park District exercises oversight responsibility.

The Park District has developed criteria to determine whether outside agencies with activities which benefit the citizens of the Park District should be included within its financial reporting entity. The criteria include, but are not limited to, whether the Park District exercises oversight responsibility (which includes financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters), scope of public services, and special financing relationships.

The financial statements of the Park District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**B. Basic Financial Statements**

The Park District's basic financial statements include both government-wide (reporting the Park District as a whole) and fund financial statements (reporting the Park District's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Park District's government-wide activities are governmental activities only.



**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 1. Summary of Significant Accounting Policies (continued)**

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Park District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

In the government-wide Statement of Net Position, the governmental activities column (a) is presented on a consolidated basis and (b) is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Interfund receivables/payables resulting from short-term interfund loans are eliminated in the government-wide Statement of Net Position. The Park District's net position is reported in three parts - invested in capital assets, net of related debt; restricted net position; and unrestricted net position. The Park District first utilizes restricted resources to finance qualifying activities. This government-wide focus is more on the sustainability of the Park District as an entity and the change in the Park District's net position resulting from the current year's activities.

The government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each function or program of the Park District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the Park District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Park District.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Fund Financial Statements

Fund financial statements report detailed information about the Park District.

The accounts of the Park District are organized on the basis of funds, each of which is considered a separate accounting entity. Funds are organized into two major categories: governmental and fiduciary. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 1. Summary of Significant Accounting Policies (continued)**

Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type. The following fund types are used by the Park District:

**Governmental Fund Types -**

These are the funds through which most governmental functions typically are financed. The funds included in this category are as follows:

- a. General Fund Types - The General Fund is the general operating fund of the Park District. It is used to account for all financial resources devoted to financing the general services that the Park District performs for its citizens, except those required to be accounted for in another fund.
- b. Debt Service Fund - The Debt Service Fund (Bond and Interest Fund) is used to account for the accumulation of resources for, and the payment of, general obligation bond principal, interest, and related costs.

**Fiduciary Fund Type -**

The Fiduciary Fund Type is used to report assets held in a trustee or agency capacity for others and therefore are not available to support Park District programs.

This fund type is as follows:

Custodial Fund - Custodial Fund (Lights Fantastic) is used to account for assets held by the Park District in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds. The fund is custodial in nature (assets equal liabilities) and does not involve measurement of results of operations. The Custodial Fund is accounted for using the modified accrual basis of accounting.

Major and Non-major Funds

The funds are further classified as major or non-major as follows:

| <u>Fund</u>                                | <u>Brief Description</u>   |
|--|--|
| <b>Major Governmental:</b><br>General Fund | Accounts for financial resources devoted to financing the general services that the Park District performs for its citizens. |

**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 1. Summary of Significant Accounting Policies (continued)**

|                        |   |
|------------------------|---|
| Bond and Interest Fund | Accounts for the accumulation of resources for the payment of bond principal, interest and related costs. |
| Non-Major              | The Park District has no non-major funds.   |

**C. Basis of Accounting**

Basis of accounting refers to the point at which revenues or expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

**Accrual**

The governmental activities in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

**Modified Accrual**

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Taxpayer-assessed income, gross receipts, and sales taxes are considered "measurable" when in the hands of intermediary collecting governments and are recognized as revenue at that time. Anticipated refunds of such taxes are recorded as liabilities and reductions of revenue when they are measurable and their validity seems certain.

Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when paid.

**D. Annual Budget Ordinance**

The Park District annually passes a budget ordinance which includes all fund types using the cash basis of accounting which is a comprehensive basis of accounting other than generally accepted accounting principles. All unexpended budget amounts lapse at the end of each fiscal year.

Each fund's budget is prepared on a detailed line item basis. Expenditures are budgeted by department and class as follows: personnel services, supplies and services, capital outlay, and debt service. This constitutes the legal level of control. Expenditures may not exceed the budget at this level. Within these control levels, management may transfer budget lines without Board approval.

**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 1. Summary of Significant Accounting Policies (continued)**

E. Cash and Cash Equivalents

Cash includes cash on hand and cash on deposit with financial institutions that can be withdrawn without prior notice or penalty.

Cash equivalents include short-term, highly liquid investments with original maturities of 90 days or less. State statutes authorize the Park District to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds, repurchase agreements and the State Treasurer's Investment Pool.

F. Investments

Investments are stated at fair value. Cash deposits are reported at carrying value which reasonably estimates fair value.

G. Property Tax Receivable

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Property tax revenues are recorded on the "deferred method." Because of the extraordinarily long period of time between the levy date and the receipt of tax distributions from the County Collector, the property taxes are not "available" to finance current year expenditures.

The Bond and Interest Fund taxes received are pro-rata portion of such taxes collected by Jackson County, Illinois, and are not extended separately for the Carbondale Park District.

The Park District's property tax is levied each year on all taxable real property located in the Park District. Property taxes attach as an enforceable lien on property as of January 1 and were payable in two installments on September 17, 2022 and November 17, 2022. The Park District receives significant distributions of tax receipts approximately one month after these due dates. Taxes recorded in these financial statements are from 2022, 2021 and prior tax levies.

H. Inventory and Prepaid Items

Inventory in the general fund consists of expendable supplies of the golf course held for consumption stated on a first-in, first-out basis. It is reported at cost which is recorded as an expenditure at the time individual inventory items are used. Reported inventories of the general fund are equally offset by a fund balance reserve which indicates that they do not constitute available spendable resources.

Prepaid balances are for insurance payments made by the Park District in the current year to provide coverage occurring in the subsequent fiscal year.

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 1. Summary of Significant Accounting Policies (continued)**

I. Due To and Due From Other Funds

Interfund receivables and payables arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed. Interfund receivables and payables are eliminated in the government-wide statement of net position.

J. Restricted Assets

The Bond and Interest Fund is required to establish and maintain prescribed amounts of resources (consisting of cash) that can only be used to service outstanding debt.

K. Capital Assets

The Park District is required to spread the cost of its capital assets over the assets' useful lives. These capital assets include land, buildings, and related equipment. The depreciation expense amounts charged to each of the functions are in the statement of activities.

The Park District's property, plant and equipment with useful lives of more than one year are stated at historical cost and comprehensively reported in the government-wide financial statements.

Capital assets purchased or acquired with an original cost of \$1,000 or more are reported at historical or estimated historical cost, including all ancillary charges necessary to place the asset in its intended location and condition for use. Donated assets are reported at fair market value at the time of acquisition plus all appropriate ancillary costs. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Depreciation on all assets is calculated using the straight-line method. The estimated useful lives of assets are based on local government suggested basis, past experience, or other reliable sources. Useful lives typically will not exceed fifty (50) years. The following estimated useful lives are used for depreciation purposes:

|                            |               |
|----------------------------|---------------|
| Buildings and improvements | 20 - 30 years |
| Furniture and equipment    | 5 - 15 years  |

Property, plant and equipment is stated at cost. Where cost could not be determined from the available records, estimated historical cost was used to record the estimated value of the assets. Assets acquired by gift or bequest are recorded at their fair market value at the date of transfer.

**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 1. Summary of Significant Accounting Policies (continued)**

L. Compensated Absences

For the General Fund, benefit pay is accrued for benefits earned but not taken at December 31, 2023. Vacation time is earned on a hire-date basis.

Vacation Days

After one year of employment, employees earn two weeks of vacation. After four years of employment, employees earn three weeks of vacation. After twelve years of employment, employees earn four weeks of vacation. After twenty years of employment, employees earn five weeks of vacation. Vacation is paid at the employee's regular straight time hourly rate.

Vacation days not used during the current year may be carried forward to subsequent years with a maximum accumulation of one week.

Any employee who is separated from Park District employment shall be compensated for all unused vacation time accumulated for the year at the rate of pay at the time of separation.

As of December 31, 2023, the liability for unused vacation is approximately \$49,229.

Sick Days

Employees shall accrue sick days at a rate of one day per month up to a maximum of 120 days. Upon termination of employment, unused sick days are not paid.

As of December 31, 2023, the liability for sick leave is approximately \$124,403.

M. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 1. Summary of Significant Accounting Policies (continued)**

N. Leases

Effective July 1, 2021, the Park District implemented GASB No. 87, Leases. As the lessee, the Park District determines whether a contract is, or contains a lease at inception. Lease agreements with a maximum lease term of twelve months or less, including options to extend, are accounted for as short-term leases. Lease agreements that transfer ownership of the underlying asset to the Park District at the end of the contract are recorded as a finance purchase with a related lease liability. Lease agreements not classified as a short-term lease, or a finance purchase are accounted for as an intangible right to use lease asset. An Intangible right to use lease asset represents the Park District's right to use an underlying asset during the lease term and the lease liability represents the Park District's obligation to make lease payments arising from the lease. Intangible right to use lease assets and lease liabilities are recognized at lease commencement based upon the estimate present value of unpaid lease payments over the lease term. The Park District uses its incremental borrowing rate based on information available at lease commencement in determining the present value of unpaid lease payments. As the lessor, the Park District applies the same criteria but recognizes a lease receivable and a deferred inflow of resources equal to the present value of the lease payments.

O. Equity Classifications

Government-Wide Statements:

Equity is classified as net position and displayed in three components:

- a. Invested in capital assets, net of related debt - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets - Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets - All other net assets that do not meet the definition of "restricted" or "invested in capital asset, net of related debt."

Fund Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as nonspendable, restricted, committed, assigned, and unassigned.

**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 1. Summary of Significant Accounting Policies (continued)**

P. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Park District has deferred outflows related to IMRF (Illinois Municipal Retirement Fund) pension expense to be recognized in future periods and for pension contributions made after the measurement date. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Park District reports unavailable/unearned property taxes in this category.

Q. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities and deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

R. Coronavirus Disease (COVID-19)

On January 3, 2020, the World Health Organization declared the coronavirus outbreak a "Public Health Emergency of International Concern" and on March 11, 2020, declared it to be a pandemic. On March 27, 2020, the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) was enacted to amongst other provisions, provide emergency assistance for individuals, families and businesses affected by the coronavirus pandemic. The Park District may be adversely affected through governmental and business closures resulting in a reduction of labor demand or supplies shortages. The Park District will continue to monitor the situation surrounding COVID-19 and evaluate the impact it will have on future operations.

**Note 2. Deposits and Investments**

Permitted Deposits and Investments - Statutes authorize the Park District to make deposits and investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreement to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois Funds.



**Carbondale Park District  
Notes to Financial Statements**

**Note 2. Deposits and Investments (continued)**

A. Custodial Credit Risk Related to Deposits - Custodial credit risk is the risk that, in the event of a bank failure, the Park District's deposits might not be recovered. The Park District does have a deposit policy for custodial credit risk. As of December 31, 2023, none of the Park District's bank balances of \$1,290,939 were exposed to custodial credit risk.

During the year ended December 31, 2023, the depository bank used by the Park District had pledged \$2,548,197 in various securities to secure the Park District's deposits in excess of the amounts insured by the FDIC. The pledged securities are held by the pledging financial institution's trust department or agent but not in the Park District's name.

**Investments**

At December 31, 2023, the District, had the following investments and maturities:

| Investment Type | Investment Maturities (In Years) |             |       | Moody's<br>Rating |
|-----------------|----------------------------------|-------------|-------|-------------------|
|                 | Fair<br>Value                    | Less than 1 | 1 - 5 |                   |
| Negotiable CD's | \$ 8,480                         | \$ 8,480    | \$ -  | AA+               |
| Total           | \$ 8,480                         | \$ 8,480    | \$ -  |                   |

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

As of December 31, 2023, the District's investments were measure using the valuation inputs as follows:

| Investment Type | December 31, 2023 |          |         |          |
|-----------------|-------------------|----------|---------|----------|
|                 | Level 1           | Level 2  | Level 3 | Total    |
| Negotiable CD's | \$ -              | \$ 8,480 | \$ -    | \$ 8,480 |
| Total           | \$ -              | \$ 8,480 | \$ -    | \$ 8,480 |

**Carbondale Park District  
Notes to Financial Statements**

**Note 2. Deposits and Investments (continued)**

| <u>Investment Type</u> | <u>Fair Value</u> | <u>Weighted Avg<br/>Maturity in<br/>Years</u> | <u>% of<br/>Portfolio</u> |
|------------------------|-------------------|---|---------------------------|
| Negotiable CD's        | \$ 8,480          | 0.5   | 100                       |
| Total                  | \$ 8,480          | 0.5   | 100                       |

Interest rate risk: The District manages its interest rate risk by setting a maximum maturity date no more than five years from the date of purchase unless otherwise authorized by the Park Commissioners.

Custodial credit risk: Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer.

**Note 3. Interfund Transactions**

During the course of normal operations, the Park District has transactions between funds. Individual fund interfund receivable and payable balances at December 31, 2023 arising from these transactions were as follows:

| <u>Fund</u>            | <u>Interfund<br/>Receivable</u> | <u>Interfund<br/>Payable</u> |
|------------------------|---------------------------------|------------------------------|
| General Fund           | \$ -                            | \$ 529,234                   |
| Bond and Interest Fund | <u>529,234</u>                  | <u>-</u>                     |
| <u>Total</u>           | <u>\$ 529,234</u>               | <u>\$ 529,234</u>            |

There were no operating transfers within the reporting entity. Interfund loans will be repaid as funds are available.

**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 3. Capital Assets**

The following is a summary of changes in the capital assets for the period:

|  | <u>Beginning<br/>Balance</u> | <u>Increases</u>   | <u>Decreases</u> | <u>Ending<br/>Balance</u> |
|--|------------------------------|--------------------|------------------|---------------------------|
| <u>Governmental Activities</u>                 |                              |                    |                  |                           |
| Capital assets not being depreciated:          |                              |                    |                  |                           |
| Land   | \$ 591,143                   | \$ -               | \$ -             | \$ 591,143                |
| Total Capital Assets Not<br>Being Depreciated  | <u>591,143</u>               | <u>-</u>           | <u>-</u>         | <u>591,143</u>            |
| Capital assets being depreciated:              |                              |                    |                  |                           |
| Parking lots                                   | 275,680                      | -                  | -                | 275,680                   |
| Building improvements                          | 357,021                      | 22,878             | -                | 379,899                   |
| Fixtures and equipment                         | 1,661,313                    | 49,937             | -                | 1,711,250                 |
| Buildings                                      | 2,936,618                    | 22,500             | -                | 2,959,118                 |
| Vehicles                                       | 367,913                      | -                  | -                | 367,913                   |
| Land improvements                              | 6,601,689                    | 121,144            | -                | 6,722,833                 |
| Equipment finance lease                        | 187,138                      | 110,733            | -                | 297,871                   |
| Intangible right to use leased assets          | <u>35,204</u>                | <u>-</u>           | <u>-</u>         | <u>35,204</u>             |
| Total Capital Assets Being<br>Depreciated      | <u>12,422,576</u>            | <u>327,192</u>     | <u>-</u>         | <u>12,749,768</u>         |
| Less accumulated depreciation for:             |                              |                    |                  |                           |
| Parking lots                                   | 251,983                      | 3,125              | -                | 255,107                   |
| Building improvements                          | 321,046                      | 5,227              | -                | 326,273                   |
| Fixtures and equipment                         | 1,484,938                    | 52,817             | -                | 1,537,755                 |
| Buildings                                      | 2,328,068                    | 65,417             | -                | 2,393,485                 |
| Vehicles                                       | 367,913                      | -                  | -                | 367,913                   |
| Land improvements                              | 3,936,768                    | 209,430            | -                | 4,146,199                 |
| Equipment lease amortization                   | -                            | 36,914             | -                | 36,914                    |
| Right of use amortization                      | <u>-</u>                     | <u>31,328</u>      | <u>-</u>         | <u>31,328</u>             |
| Total Accumulated Depreciation                 | <u>8,690,716</u>             | <u>404,158</u>     | <u>-</u>         | <u>9,094,974</u>          |
| Total Capital Assets Being<br>Depreciated, Net | <u>3,731,860</u>             | <u>(77,066)</u>    | <u>-</u>         | <u>3,654,794</u>          |
| <u>Governmental Activities Capital</u>         |                              |                    |                  |                           |
| Capital Assets, Net                            | <u>\$ 4,323,003</u>          | <u>\$ (77,066)</u> | <u>\$ -</u>      | <u>\$ 4,245,937</u>       |

Depreciation expense was charged to functions/programs as follows:

|   |                   |
|---|-------------------|
| Governmental activities:                                  |                   |
| Administration  | \$ 97,142         |
| Aquatics  | 3,292             |
| Outdoor aquatic center                                    | 195,530           |
| Recreation  | 16,915            |
| Park maintenance  | 23,921            |
| Golf course   | <u>67,358</u>     |
| <u>Total Governmental Activities Depreciation Expense</u> | <u>\$ 404,158</u> |

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 4. Long-Term Liabilities**

The following is a summary of bond and other contractual transactions of the Park District for the year ended December 31, 2023.

Bonds and Debt Certificates

|              | Beginning<br>Balance | Issued            | Payments          | Ending<br>Balance   | Due Within<br>One Year |
|--------------|----------------------|-------------------|-------------------|---------------------|------------------------|
| Series 2017A | \$ 157,000           | \$ -              | \$ 77,000         | \$ 80,000           | \$ 80,000              |
| Series 2019A | 2,590,000            | -                 | 165,000           | 2,425,000           | 170,000                |
| Series 2021  | 663,910              | -                 | 663,910           | -                   | -                      |
| Series 2023  | -                    | 897,110           | -                 | 897,110             | 678,000                |
|              | <u>\$ 3,410,910</u>  | <u>\$ 663,910</u> | <u>\$ 905,910</u> | <u>\$ 3,402,110</u> | <u>\$ 928,000</u>      |

General Obligation Bonds payable at December 31, 2023, are comprised of the following individual issues:

General Obligation -

\$500,000 General Obligation (Limited Tax) Park Bonds, Series 2017A, dated July 15, 2017, due in annual principal on December 15<sup>th</sup>, installments ranging from \$60,000.00 to \$80,000; through December 15, 2024; interest rate is variable from 3.10% to 4.00%. Bond and Interest fund is responsible for paying this bond.

\$ 80,000

\$3,045,000 General Obligation Park Bonds Alternative Revenue Source, Series 2019A, dated October 2, 2019, due in an annual principal installment on December 15<sup>th</sup>, ranging from \$135,000 to \$235,000; through December 15, 2035; interest rate is 2.94%. General fund is responsible for paying this bond.

2,425,000

\$897,110 General Obligation (Limited Tax) Park Bonds, Series 2023, dated September 12, 2023, due in an annual principal installment on November 15<sup>th</sup>, ranging from \$72,000 to \$678,000; through November 15, 2027; interest rate is variable from 4.6% to 4.8%. Bond and Interest fund is responsible for paying this bond.

897,110

Total General Obligation Bonds Payable

\$ 3,402,110

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 4. Long-Term Liabilities (continued)**

The annual requirements to amortize all debt outstanding as of December 31, 2023, including interest payments of \$560,950 for General Obligation Bonds are as follows:

| Fiscal Year | Principal           | Interest          | Total               |
|-------------|---------------------|-------------------|---------------------|
| 2024        | \$ 928,000          | \$ 123,112        | \$ 1,051,112        |
| 2025        | 247,000             | 76,443            | 323,443             |
| 2026        | 252,000             | 67,914            | 319,914             |
| 2027        | 257,000             | 59,310            | 316,310             |
| 2028        | 195,000             | 50,421            | 245,421             |
| 2029 – 2033 | 1,058,110           | 163,170           | 1,221,280           |
| 2034 - 2035 | <u>465,000</u>      | <u>20,580</u>     | <u>485,580</u>      |
| Total       | <u>\$ 3,402,110</u> | <u>\$ 560,950</u> | <u>\$ 3,963,060</u> |

Other Contractual Liabilities

The following is a summary of other contractual liability transactions for governmental-type activities of the Park District for the year ended December 31, 2023:

|                           | Beginning<br>Balance | Additions         | Payments          | Ending<br>Balance | Due Within<br>One Year |
|---------------------------|----------------------|-------------------|-------------------|-------------------|------------------------|
| Compensated Absences      | \$ 44,261            | \$ 33,618         | \$ 26,935         | \$ 50,944         | \$ -                   |
| Tax Anticipation Warrants | -                    | 200,000           | 200,000           | -                 | -                      |
| Notes Payable             | 88,161               | -                 | 20,845            | 67,316            | 22,691                 |
| Finance Lease Payable     | 178,092              | 110,733           | 53,098            | 235,727           | 57,309                 |
| Right of Use Lease        | 5,665                | -                 | 3,523             | 2,142             | 1,831                  |
|                           | <u>\$ 316,179</u>    | <u>\$ 344,351</u> | <u>\$ 304,401</u> | <u>\$ 356,129</u> | <u>\$ 81,831</u>       |

The annual requirements to amortize all other contractual liabilities of government-type activities as of December 31, 2023 including interest payments of \$3,017 are as follows:

| Fiscal Year | Principal        | Interest        | Total            |
|-------------|------------------|-----------------|------------------|
| 2024        | \$ 22,691        | \$ 1,999        | \$ 24,690        |
| 2025        | <u>44,625</u>    | <u>1,018</u>    | <u>45,643</u>    |
| Total       | <u>\$ 67,316</u> | <u>\$ 3,017</u> | <u>\$ 70,333</u> |

**Carbondale Park District Notes  
to Financial Statements  
December 31, 2023**

**Note 4. Long-Term Liabilities (continued)**

The annual requirements to amortize the finance lease liability of government-type activities as of December 31, 2023 including interest payments of \$24,704 are as follows:

| Fiscal Year | Principal         | Interest         | Total             |
|-------------|-------------------|------------------|-------------------|
| 2024        | \$ 57,309         | \$ 10,840        | \$ 68,149         |
| 2025        | 60,317            | 7,833            | 68,150            |
| 2026        | 63,482            | 4,667            | 68,149            |
| 2027        | <u>54,619</u>     | <u>1,364</u>     | <u>55,983</u>     |
| Total       | <u>\$ 235,727</u> | <u>\$ 24,704</u> | <u>\$ 260,431</u> |

**Note 5. Leases**

Pursuant to GASB No. 87, *Leases*, the Park District has recorded an intangible right-to-use lease asset which represents the Park District's right to use an underlying asset during the lease term. The Park District has obtained property and copier equipment through Right-to-Use leased assets.

Annual installments are \$1,831 and \$311. Discount rate is the respective lease start date and term at 2.60%. The due dates are 2024 to 2025.

At December 31, 2023, Right-to-Use leased assets consisted of the following:

|                               |    |               |
|-------------------------------|----|---------------|
| Governmental Activities       |    |               |
| Right-to-Use Asset            | \$ | <u>35,204</u> |
| Total Right-to-Use Assets     |    | 35,204        |
| Less accumulated amortization |    | <u>31,328</u> |
| Right-to-Use Assets, net      | \$ | <u>3,876</u>  |

Pursuant to GASB No. 87, *Leases*, the Park District recorded a right to use lease liability in conjunction with the intangible right to use lease asset. The lease liability represents the Park District's obligation to make lease payments arising from the lease.

Following is a summary of the Park District's right to use lease liability principal maturities and interest requirements:

| Fiscal Year | Principal       | Interest     | Total           |
|-------------|-----------------|--------------|-----------------|
| 2024        | \$ 1,831        | \$ 35        | \$ 1,866        |
| 2025        | <u>311</u>      | <u>-</u>     | <u>311</u>      |
| Total       | <u>\$ 2,142</u> | <u>\$ 35</u> | <u>\$ 2,177</u> |

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 6. Legal Debt Margin**

|  |                       |
|--|-----------------------|
| <b>Assessed Valuation - Tax Levy Year 2022</b>   | <u>\$ 321,087,884</u> |
| Statutory debt limitation as defined in 70 ILCS 1205/6-2,<br>Illinois Compiled Statutes (2.875% of assessed valuation) | \$9,231,277           |
| <b>Outstanding Debt:</b>   |                       |
| Bonds - General obligation   | <u>3,402,110</u>      |
| <b>Legal Debt Margin</b>   | <u>\$ 5,829,167</u>   |

**Note 7. Defined Benefit Pension Plan**

**Illinois Municipal Retirement Fund –**

IMRF Plan Description

The Park District's defined benefit pension plan for regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The Park District's plan is managed by the Illinois Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position and required supplementary information. The report is available for download at [www.imrf.org](http://www.imrf.org).

Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 7. Defined Benefit Pension Plan (continued)**

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- ½ of the increase in the Consumer Price Index of the original pension amount.

Employees Covered by Benefit Terms

As of December 31, 2022, the following employees were covered by the benefit terms:

|  | <b>IMRF</b> |
|--|-------------|
| Retirees and Beneficiaries currently receiving benefits          | 24          |
| Inactive Plan Members entitled to but not yet receiving benefits | 37          |
| Active Plan Members  | 16          |
| Total  | 77          |

Contributions

As set by statute, the Park District's regular plan members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The Park District's annual contribution rate for calendar year 2023 and 2022 was 7.44% and 8.91%, respectively. For the fiscal year ended 2, the Park District contributed \$45,674 to the plan. The Park District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.



**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 7. Defined Benefit Pension Plan (continued)**

Net Pension Asset

The Park District's net pension liability was measured as of December 31, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2022:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.25%.
- **Salary Increases** were expected to be 2.85% to 13.75%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.25%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2020 valuation according to an experience study from years 2017 to 2019.
- For **Non-Disabled Retirees**, an IMRF-specific Mortality table was used with fully generational projection scale MP-2020 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2020 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2020 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 7. Defined Benefit Pension Plan (continued)**

- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2023:

| <b>Asset Class</b>      | <b>Portfolio<br/>Target<br/>Percentage</b> | <b>Long-Term<br/>Expected<br/>Real Rate<br/>of Return</b> |
|-------------------------|--|---|
| Domestic Equity         | 35.5%                                      | 6.50%   |
| International Equity    | 18%  | 7.60%   |
| Fixed Income            | 25.5%                                      | 4.90%   |
| Real Estate             | 10.5%                                      | 6.20%   |
| Alternative Investments | 9.5%                                       | 1.70 – 5.50%  |
| Cash Equivalents        | 1%   | (0.90)%   |
| Total                   | <u>100%</u>                                |   |

Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability as of December 31, 2023. The projection of cash flow used to determine this single discount rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The single discount rate reflects:

- The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 1.84%, and the resulting single discount rate is 7.25%.

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 7. Defined Benefit Pension Plan (continued)**

Changes in the Net Pension (Asset) Liability

|  | <b>Total<br/>Pension<br/>Liability<br/>(A)</b> | <b>Plan Fiduciary<br/>Net Position<br/>(B)</b> | <b>Net Pension<br/>(Asset)/Liability<br/>(A) - (B)</b> |
|--|--|--|--|
| <b>Balances at December 31, 2021</b>   | \$ 6,338,917                                   | \$ 7,203,231                                   | \$ (864,314)   |
| <b>Changes for the year:</b>   |  |  |  |
| Service Cost   | 59,024   | -  | 59,024   |
| Interest on the Total Pension Liability  | 446,012  | -  | 466,012  |
| Differences Between Expected and Actual<br>Experience of the Total Pension Liability | 125,816  | -  | 125,816  |
| Contributions – Employer   | -  | 45,674   | (45,674)   |
| Contributions – Employees  | -  | 27,625   | (27,265)   |
| Net Investment Income  | -  | (961,904)                                      | 961,941  |
| Benefit Payments, including Refunds<br>of Employee Contributions                     | (433,069)                                      | (433,069)                                      | -  |
| Other (Net Transfer)   | -  | 88,880   | (88,880)   |
| Net Changes  | <u>197,783</u>                                 | <u>(1,232,794)</u>                             | <u>1,430,577</u>                                       |
| <b>Balances at December 31, 2022</b>   | <u>\$ 6,536,700</u>                            | <u>\$ 5,970,437</u>                            | <u>\$ 566,263</u>                                      |

Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate

The following presents the plans net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

|                       | <b>1% Lower</b> | <b>Current Discount<br/>Rate</b> | <b>1% Higher</b> |
|-----------------------|-----------------|----------------------------------|------------------|
|                       | <b>(6.25%)</b>  | <b>(7.25%)</b>                   | <b>(8.25%)</b>   |
| Net Pension Liability | \$ 1,232,653    | \$ 566,263                       | \$ 16,113        |

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2023, the Park District recognized pension expense of \$193,716. At December 31, 2023, the Park District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Carbondale Park District  
Notes to Financial  
Statements December 31,  
2023**

**Note 7. Defined Benefit Pension Plan (continued)**

| <b>Deferred Amounts Related to Pensions</b>                                      | <b><u>Deferred Outflows<br/>of Resources</u></b> | <b><u>Deferred Inflows<br/>of Resources</u></b> |
|--|--|---|
| Differences between expected and actual experience                               | \$ 161,884                                       | \$ -  |
| Changes of assumptions   | -  | 1,568   |
| Net Difference between projected and actual earnings on pension plan investments | <u>1,179,454</u>                                 | <u>625,521</u>                                  |
| Total Deferred Amounts to be recognized in pension expense in future periods     | <u>1,341,338</u>                                 | <u>627,089</u>                                  |
| <b>Pension Contributions made subsequent to the Measurement Date</b>             | <u>39,793</u>                                    | <u>-</u>  |
| <b>Total Deferred Amounts Related to Pensions</b>                                | <b><u>\$ 1,381,131</u></b>                       | <b><u>\$ 627,089</u></b>                        |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense in future periods as follows:

| <b><u>Year Ending<br/>December 31</u></b> | <b><u>Net Deferred Outflows<br/>of Resources</u></b> |
|---|--|
| 2023                                      | \$ 130,909   |
| 2024                                      | 120,758  |
| 2025                                      | 167,720  |
| 2026                                      | <u>294,862</u>                                       |
| Total                                     | <b><u>\$ 714,249</u></b>                             |

**Note 8. Fund Balance Reporting**

According to Government Accounting Standards, fund balances are to be classified into five major classifications; nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance.

**A. Nonspendable Fund Balance**

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts.

At December 31, 2023, the nonspendable fund balance consisted of the Park District's inventory.

**Carbondale Park District**  
**Notes to Financial Statements**  
**December 31, 2023**

**Note 8. Fund Balance Reporting (continued)**

B. Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Things such as restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The Park District has the following restricted fund balance:

Restricted for debt service. This was created to segregate a portion of the fund equity account for debt service, including both principal payments and interest payments.

The restriction was established to satisfy legal restrictions imposed by various bond agreements.

C. Committed Fund Balance

The committed fund balance classification refers to amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Park District's highest level of decision making authority (the governing board). Those committed amounts cannot be used for any other purpose unless the Park District removes or changes the specified use by taking the same type of formal action it employed to previously commit those amounts.

At December 31, 2023, there are no committed fund balances.

D. Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the government's intent to be used for a specific purpose, but are neither restricted or committed. Intent may be expressed by (a) the governing board itself or (b) the finance committee or by the executive director when the governing board has delegated the authority to assign amounts to be used for specific purposes.

At December 31, 2023, there are no assigned fund balances.

E. Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Fund Types for amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund.

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 8. Fund Balance Reporting (continued)**

F. Expenditures of Fund Balance

Unless specifically identified, expenditures act to reduce restricted first, then committed balances, next assigned balances, and finally act to reduce unassigned balances. Expenditures for a specifically identified purpose will act to reduce the specific classification of fund balance that is identified.

|                     | General Fund      | Bond and<br>Interest Fund | Total<br>Governmental<br>Funds |
|---------------------|-------------------|---------------------------|--------------------------------|
| Fund Balances:      |                   |                           |                                |
| Nonspendable        | \$ 5,119          | \$ -                      | \$ 5,119                       |
| Restricted for -    |                   |                           |                                |
| Debt Service        | -                 | 857,823                   | 857,523                        |
| Unassigned          | <u>497,063</u>    | <u>-</u>                  | <u>497,063</u>                 |
| Total Fund Balances | <u>\$ 502,182</u> | <u>\$ 857,823</u>         | <u>\$ 1,360,005</u>            |

**Note 9. Risk Management**

The Park District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance.

Significant losses are covered by commercial insurance for all major programs: property, liability, and workers' compensation. During the period ended December 31, 2023, there were no significant reductions in coverage. Also, there have been no settlement amounts which have exceeded insurance coverage in the past three years.

**Note 10. Contingencies**

**Litigation**

The Park District is party to various legal proceedings which normally occur in governmental operations. These legal proceedings are not likely to have a material adverse impact on the affected funds of the Park District.

**Grants**

In the normal course of operations, the Park District receives grant funds from various federal and state agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any liability for reimbursement which may arise as the result of these audits is not believed to be material.

**Carbondale Park District  
Notes to Financial Statements  
December 31, 2023**

**Note 11. New GASB Pronouncements**

The Governmental Accounting Standards Board (GASB) has approved the following:

- GASB Statement No. 99, *Omnibus 2022*
- GASB Statement No. 100, *Accounting Changes and Error Corrections – an amendment of GASB Statement No. 62*
- GASB Statement No. 101, *Compensated Absences*
- GASB Statement No. 102, *Certain Risk Disclosures*

**Note 12. Subsequent Events**

In preparing the financial statements, the Park District has evaluated transactions for potential disclosure through June 24, 2024, the date the financial statements were available to be issued. Management has determined that no events have occurred subsequent to December 31, 2023, that would require disclosure.

**Required Supplemental Information**



**Carbondale Park District**  
**Budget and Actual (with Variances)**  
**General Fund**  
**For the Year Ended December 31, 2023**

|  | <u>Budgeted Amounts</u> |                   | <u>Actual Amounts,<br/>Budgetary Basis</u> | <u>Variance with<br/>Final Budget -<br/>Positive<br/>(Negative)</u> |
|--|-------------------------|-------------------|--|---|
|  | <u>Original</u>         | <u>Final</u>      |  |   |
| <b>Revenues</b>  |                         |                   |  |   |
| Property taxes   | \$ 912,670              | \$ 912,670        | \$ 1,020,042                               | \$ 107,372  |
| Intergovernmental revenue                                | 264,415                 | 264,415           | 258,802                                    | (5,613)   |
| Golf course revenue                                      | 581,450                 | 581,450           | 677,316                                    | 95,866  |
| Program and user fees                                    | 65,000                  | 65,000            | 99,929                                     | 34,929  |
| Splash park fees   | 196,850                 | 196,850           | 138,065                                    | (58,785)  |
| Child care fees  | 250,940                 | 250,940           | 327,446                                    | 76,506  |
| Interest income  | 4,815                   | 4,815             | 31,643                                     | 26,828  |
| Contributions and grants                                 | 17,000                  | 17,000            | 33,707                                     | 16,707  |
| Miscellaneous  | 32,895                  | 32,895            | 3,403                                      | (29,492)  |
| <b>Total Revenues</b>                                    | <u>2,326,035</u>        | <u>2,326,035</u>  | <u>2,590,354</u>                           | <u>264,319</u>  |
| <b>Expenditures</b>                                      |                         |                   |  |   |
| Administration   | 510,210                 | 510,210           | 624,770                                    | (114,560)   |
| Splash park  | 290,623                 | 290,623           | 312,268                                    | (21,645)  |
| Recreation   | 356,426                 | 356,426           | 411,544                                    | (55,118)  |
| Kids Korner after school care                            | 280,370                 | 280,370           | 303,741                                    | (23,371)  |
| Park maintenance   | 444,295                 | 444,295           | 410,378                                    | 33,917  |
| Golf course  | 342,068                 | 342,068           | 615,201                                    | (273,133)   |
| Capital outlay   | 33,400                  | 33,400            | 25,500                                     | 7,900   |
| Debt service   | 841,811                 | 841,811           | 408,630                                    | 433,181   |
| <b>Total Expenditures</b>                                | <u>3,099,203</u>        | <u>3,099,203</u>  | <u>3,112,032</u>                           | <u>(12,829)</u>   |
| <b>Excess (Deficiency) of Revenues Over Expenditures</b> | (773,168)               | (773,168)         | (521,678)                                  | 251,490   |
| <b>Other Financing Sources</b>                           |                         |                   |  |   |
| Proceeds from long-term debt                             | 1,197,140               | 1,197,140         | 1,097,110                                  | (100,030)   |
| <b>Net Change in Fund Balances</b>                       | <u>\$ 423,972</u>       | <u>\$ 423,972</u> | <u>\$ 575,432</u>                          | <u>\$ 151,460</u>   |

**Carbondale Park District  
 Budget and Actual (with Variances)  
 Bond and Interest Fund  
 For the Year Ended December 31, 2023**

|  | Budgeted Amounts |            | Actual Amounts,<br>Budgetary Basis | Variance with<br>Final Budget -<br>Positive<br>(Negative) |
|--|------------------|------------|------------------------------------|---|
|  | Original         | Final      |                                    |   |
| <b>Revenues</b>  |                  |            |                                    |   |
| Property taxes   | \$ 803,487       | \$ 803,487 | \$ 899,062                         | \$ 95,575   |
| Interest income  | 5,035            | 5,035      | 10,350                             | 5,315   |
| <b>Total Revenues</b>                                    | 808,522          | 808,522    | 909,412                            | 100,890   |
| <b>Expenditures</b>                                      |                  |            |                                    |   |
| Administration   | -                | -          | 13,535                             | (13,535)  |
| Debt service   | 787,152          | 787,152    | 771,251                            | 15,901  |
| <b>Total Expenditures</b>                                | 787,152          | 787,152    | 784,786                            | 15,901  |
| <b>Excess (Deficiency) of Revenues Over Expenditures</b> | 21,370           | 21,370     | 124,626                            | 103,256   |
| <b>Net Change in Fund Balances</b>                       | \$ 21,370        | \$ 21,370  | \$ 124,626                         | \$ 103,256  |

**Carbondale Park District  
Notes to Required Supplemental Information  
December 31, 2023**

The Park District annually passes a budget ordinance which includes all fund types using the cash basis of accounting. All unexpended budget amounts lapse at the end of each fiscal year.

Each fund's budget is prepared on a detailed line item basis. Expenditures are budgeted by department and class as follows: personnel services, supplies and services, capital outlay, and debt service. This constitutes the legal level of control. Expenditures may not exceed the budget at this level. Within these control levels, management may transfer budget lines without Board approval.

The Park District follows these procedures in establishing the budgetary date reflected in the financial statements:

1. Prior to December 31, the District Director submits to the Commissioners of the Park Board a proposed operating budget for the fiscal year that commenced January 1. The operating budget includes proposed expenditures and the means of financing them.
2. A public hearing is conducted to obtain taxpayer comments.
3. Prior to March 31, the budget is legally enacted through the passage of an ordinance in accordance with 70 ILCS 1205/4-4, Illinois Compiled Statutes.
4. The Director is authorized to transfer budgeted amounts between departments within any department or business unit; however, any revisions that alter the total expenditures of any fund must be approved by the Commissioners of the Park Board.
5. Formal budgetary integration is employed as a management control device during the period for the General Fund and Bond and Interest Fund.
6. The budget for the Park District is adopted using the cash basis of accounting. In addition, bond and loan proceeds are treated as other financing sources and bond and loan principal payments are treated as expenditures.

The fund financial statements and required supplemental information in this report are prepared on the modified accrual basis (GAAP). The budget is prepared using the cash basis of accounting. The following schedule reconciles the difference between the legally enacted budget and the following fund expenditure for the general fund and bond and interest fund:

|                               | Actual on GAAP<br>Basis | Adjustment to<br>Budget Basis | Actual on Budget<br>Basis | Budget              | Variance         |
|-------------------------------|-------------------------|-------------------------------|---------------------------|---------------------|------------------|
| Administration                | \$ 516,617              | \$ 121,688                    | \$ 638,305                | \$ 510,210          | \$ 128,095       |
| Recreation                    | 399,213                 | 12,331                        | 411,544                   | 356,426             | 55,118           |
| Splash park                   | 312,278                 | (10)                          | 312,268                   | 290,623             | 21,645           |
| Kids Korner after school care | 289,868                 | 13,873                        | 303,741                   | 280,370             | 23,371           |
| Park maintenance              | 388,799                 | 21,579                        | 410,378                   | 444,295             | (33,917)         |
| Golf course                   | 516,644                 | 98,557                        | 615,201                   | 342,068             | 273,133          |
| Capital outlay                | 327,192                 | (301,692)                     | 25,500                    | 33,400              | (7,900)          |
| Debt Service                  | 1,262,553               | (82,672)                      | 1,179,881                 | 1,628,963           | (449,082)        |
|                               | <u>\$ 4,013,164</u>     | <u>\$ 268,018</u>             | <u>\$ 3,896,818</u>       | <u>\$ 3,886,355</u> | <u>\$ 10,462</u> |

**Carbondale Park District**  
**Schedule of Changes in the Net Pension (Asset)/Liability and Related Ratios**  
**Illinois Municipal Retirement Fund**  
**Last 9 Calendar Years**

| Calendar Year Ended December 31,  | <u>2022</u>         | <u>2021</u>         | <u>2020</u>         |
|---|---------------------|---------------------|---------------------|
| <b><u>Total Pension Liability</u></b>   |                     |                     |                     |
| Service Cost  | \$ 59,024           | \$ 60,425           | \$ 88,187           |
| Interest on the Total Pension Liability                                       | 446,012             | 419,212             | 400,056             |
| Differences Between Expected and Actual Experience                            | 125,816             | 290,899             | 130,050             |
| Changes in Assumptions  | -                   | -                   | (18,473)            |
| Benefit Payments, Including Refunds of Employee Contributions                 | <u>(433,069)</u>    | <u>(367,283)</u>    | <u>(276,159)</u>    |
| <b>Net Change in Pension Liability</b>  | 197,783             | 403,253             | 323,661             |
| <b>Total Pension Liability - Beginning</b>                                    | <u>6,338,917</u>    | <u>5,935,664</u>    | <u>5,612,003</u>    |
| <b>Total Pension Liability - Ending (A)</b>                                   | <u>\$ 6,536,700</u> | <u>\$ 6,338,917</u> | <u>\$ 5,935,664</u> |
| <b><u>Plan Fiduciary Net Position</u></b>                                     |                     |                     |                     |
| Contributions - Employer  | \$ 45,674           | \$ 59,852           | \$ 55,791           |
| Contributions - Employees   | 27,625              | 30,228              | 35,165              |
| Net Investment Income   | (961,904)           | 1,087,893           | 776,958             |
| Benefit Payments, Including Refunds of Employee Contributions                 | (433,069)           | (367,283)           | (276,159)           |
| Other (Net Transfers)   | <u>88,880</u>       | <u>33,928</u>       | <u>79,596</u>       |
| <b>Net Change in Plan Fiduciary Net Position</b>                              | (1,232,794)         | 844,618             | 671,351             |
| <b>Plan Fiduciary Net Position - Beginning</b>                                | <u>7,203,231</u>    | <u>6,358,613</u>    | <u>5,687,262</u>    |
| <b>Plan Fiduciary Net Position - Ending (B)</b>                               | <u>\$ 5,970,437</u> | <u>\$ 7,203,231</u> | <u>\$ 6,358,613</u> |
| <b>Net Pension (Asset)/Liability - Ending (A) - (B)</b>                       | <u>\$ 566,263</u>   | <u>\$ (864,314)</u> | <u>\$ (422,949)</u> |
| <b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b> | 91.34%              | 113.64%             | 107.13%             |
| <b>Covered Valuation Payroll</b>  | \$ 671,737          | \$ 671,737          | \$ 765,313          |
| <b>Net Pension Liability as a Percentage of Covered Valuation Payroll</b>     | 84.30%              | -128.67%            | -55.26%             |

Notes:

Information is not available for fiscal years prior to 2014.

| <u>2019</u>         | <u>2018</u>         | <u>2017</u>         | <u>2016</u>         | <u>2015</u>         | <u>2014</u>         |
|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| \$ 81,021           | \$ 90,801           | \$ 95,113           | \$ 98,340           | \$ 105,435          | \$ 95,500           |
| 367,047             | 363,949             | 346,003             | 346,863             | 323,704             | 297,729             |
| 250,601             | (181,898)           | 84,844              | (320,816)           | 25,074              | (41,186)            |
| -                   | 135,901             | (131,635)           | (5,463)             | 5,699               | 135,661             |
| <u>(217,747)</u>    | <u>(169,853)</u>    | <u>(135,934)</u>    | <u>(133,954)</u>    | <u>(148,862)</u>    | <u>(143,805)</u>    |
| 480,922             | 238,900             | 258,391             | (15,030)            | 311,050             | 343,899             |
| 5,131,081           | 4,892,181           | 4,633,790           | 4,648,820           | 4,337,770           | 3,993,871           |
| <u>\$ 5,612,003</u> | <u>\$ 5,131,081</u> | <u>\$ 4,892,181</u> | <u>\$ 4,633,790</u> | <u>\$ 4,648,820</u> | <u>\$ 4,337,770</u> |
| <br>                |                     |                     |                     |                     |                     |
| \$ 60,871           | \$ 74,328           | \$ 90,934           | \$ 81,313           | \$ 99,790           | \$ 103,873          |
| 36,523              | 59,060              | 41,844              | 40,105              | 53,547              | 42,337              |
| 835,710             | (219,528)           | 738,165             | 295,174             | 21,486              | 245,723             |
| (217,747)           | (169,853)           | (135,934)           | (133,954)           | (148,862)           | (143,805)           |
| 108,659             | 80,910              | (46,611)            | (169,076)           | (84,608)            | 19,838              |
| <u>824,016</u>      | <u>(175,083)</u>    | <u>688,398</u>      | <u>113,562</u>      | <u>(58,647)</u>     | <u>267,966</u>      |
| 4,863,246           | 5,038,329           | 4,349,931           | 4,236,369           | 4,295,016           | 4,027,050           |
| <u>\$ 5,687,262</u> | <u>\$ 4,863,246</u> | <u>\$ 5,038,329</u> | <u>\$ 4,349,931</u> | <u>\$ 4,236,369</u> | <u>\$ 4,295,016</u> |
| <br>                |                     |                     |                     |                     |                     |
| <u>\$ (75,259)</u>  | <u>\$ 267,835</u>   | <u>\$ (146,148)</u> | <u>\$ 283,859</u>   | <u>\$ 412,451</u>   | <u>\$ 42,754</u>    |
| <br>                |                     |                     |                     |                     |                     |
| 101.34%             | 94.78%              | 102.99%             | 93.87%              | 91.13%              | 99.01%              |
| <br>                |                     |                     |                     |                     |                     |
| \$ 811,620          | \$ 823,129          | \$ 926,962          | \$ 878,120          | \$ 950,823          | \$ 965,312          |
| <br>                |                     |                     |                     |                     |                     |
| -9.27%              | 32.54%              | -15.77%             | 32.33%              | 43.38%              | 4.43%               |

See the accompanying Independent Auditors' Report.

**Carbondale Park District  
Schedule of Employer Contributions  
Illinois Municipal Retirement Fund  
Last Nine Calendar Years**

| <u>Calendar Year<br/>Ending<br/>December 31,</u> | <u>Actuarially<br/>Determined<br/>Contribution</u> | <u>Actual<br/>Contribution</u> | <u>Contribution<br/>Deficiency<br/>(Excess)</u> | <u>Covered<br/>Valuation<br/>Payroll</u> | <u>Actual Contribution<br/>as a % of<br/>Covered Valuation Payroll</u> |
|--|--|--------------------------------|---|--|--|
| 2022   | \$ 45,674  | \$ 45,674                      | \$ -  | \$ 613,893                               | 7.44%  |
| 2021   | 59,852   | 59,852                         | -   | 671,737                                  | 8.91%  |
| 2020   | 55,791   | 55,791                         | -   | 765,313                                  | 7.29%  |
| 2019   | 60,872   | 60,871                         | 1   | 811,620                                  | 7.50%  |
| 2018   | 74,329   | 74,328                         | 1   | 823,129                                  | 9.03%  |
| 2017   | 90,935   | 90,934                         | 1   | 926,962                                  | 9.81%  |
| 2016   | 81,314   | 81,313                         | 1   | 878,120                                  | 9.26%  |
| 2015   | 99,171   | 99,790                         | (619)   | 950,823                                  | 10.50%   |
| 2014   | 106,957  | 103,873                        | 3,084   | 965,312                                  | 10.76%   |

**Valuation Date:**

Notes Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to Determine Contribution Rates:**

*Actuarial Cost Method:* Aggregate entry age normal

*Amortization Method:* Level percentage of payroll, closed

*Remaining Amortization Period:* 10-year rolling period

*Asset Valuation Method:* 5-year smoothed market; 20% corridor

*Wage Growth:* 2.75%

*Price Inflation:* 2.25%

*Salary Increases:* 2.85% to 13.75%, including inflation

*Investment Rate of Return:* 7.25%

*Retirement Age:* Experience-based table of rates that are specific to the type of eligibility condition; last updated for the 2020 valuation pursuant to an experience study of the period 2017 to 2019.

*Mortality:* For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020.  
For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both adjusted) tables, and future mortality improvements projected using scale MP-2020.  
For active members, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both adjusted) tables, and future mortality improvements projected using scale MP-2020.

***Other Information:***

Notes: There were no benefit changes during the year.

## **Other Supplemental Information**

**Carbondale Park District  
Schedule of Prior Finding and Response  
For the Year Ended December 31, 2023**

**2022-1 Oversight for Financial Close Process (For Year Ended December 31, 2022)**

**Criteria or Specific Requirement -**

Accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board, require entities to establish and maintain effective internal control over financial reporting to prepare timely and accurate financial reports.

**Condition -**

The year-end closing process was not comprehensive and did not ensure that account balances were reconciled and correct. While the Park District maintains control over the processing of most accounting transaction, such as the governmental fund statements, there is not sufficient controls over the financial close process to ensure accurate financial reporting.

**Cause -**

The Park District's closing process did not operate effectively to ensure all transactions were recorded in an accurate manner.

**Effect -**

Reconciliations and adjustments to year-end balances either are not recorded or are posted after the preparation of year-end reports. This decreases the relevance and usefulness of the reports.

**Recommendation -**

The Park District should ensure that adequate time is spent in reviewing and reconciling all accounts during year-end close to ensure that accurate information is reported to users of the financial information.

**Management's Response and Corrective Action Plan –**

The Park District experienced an unplanned employee exit at the end of 2021. This position was heavily involved in most of the above processes. This slowed year end reconciliation. The Park District will work towards making many of the very manual processes more electronic which will lead to less error and less time spent while allowing more time to be spent on year end reports and for those reports to be more accurate.

**Status –**

This has been corrected. Management had replaced staffing in 2022, and has trained it's employee to ensure account balances are reconciled and correct.